

**FREEDOM OF INFORMATION  
AND  
PRIVACY ACTS**

**SUBJECT: CUSTODIAL DETENTION**

**SECURITY INDEX**

**FILE NUMBER: 100-358086**

**SECTION : 34**



**FEDERAL BUREAU OF INVESTIGATION**

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## **NOTICE**

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1914

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

DATE: April 15, 1955

TO :

FROM :

SUBJECT: DELINQUENCY IN SECURITY INVESTIGATIONS

SYNOPSIS: G. A. T. - Delinquency.

Each month we follow the field closely on the status of security work by analyzing the backlog of pending cases and delinquency in Espionage, Internal Security, Security Matter and foreign intelligence cases in classifications and . Status of these cases as of March 31, 1955, is set forth herein.

Pending active matters in the entire field in the security classifications decreased substantially from 23,118 to 22,628. Delinquent matters increased from 7,227 to 7,623 with the resultant over-all statistical increase from 31.2 per cent to 33.6 per cent. The delinquent security cases in the New York Office increased from 2,481 to 2,719, increasing delinquency from 40.5 per cent to 45.9 per cent. The number of pending active matters in the classification decreased in the New York Office from 4,613 to 4,162 and the delinquent items in this classification increased from 2,075 to 2,287 or statistical delinquency of 50.1 per cent.

An encouraging trend during the past month was the over-all reductions in the backlog of total pending matters (active and inactive cases combined) from 26,521 to 25,878 as of March 31, 1955. These figures are set out at the bottom of page 2 herein.

Letters are being sent to the large offices indicated by asterisks on page 4 and to the smaller offices indicated by asterisks on page 7 herein, commenting upon their delinquent condition and pointing out the necessity of bringing their security cases to current status.

RECOMMENDATION:

The field will continue to be followed closely regarding security delinquency and you will be advised of the results of the review of the April, 1955, administrative reports.

1914

DETAILS:

Since December, 1951, we have been following, on a monthly basis, the twelve field offices having a large proportion of our pending security work and since March, 1952, all offices. We have written letters to the twelve offices and to other offices where progress in reducing the backlog of work and delinquency has not been satisfactory.

The March, 1955, administrative reports from all offices reflect that the total pending active matters in the classifications and decreased substantially from 23,118 to 22,628. The delinquent items increased from 7,227 to 7,623, which represents a statistical increase of from 31.2 per cent to 33.6 per cent.

The following statistics reflect the status of pending work including both pending active and pending inactive matters and delinquency for all field divisions as of December 31, 1951, and the progress for the last four months:

<u>Classification</u>	<u>TOTAL PENDING MATTERS</u>				
	<u>CLASSIFICATIONS</u>	<u>ALL FIELD DIVISIONS</u>			
	<u>12-31-51</u>	<u>12-31-54</u>	<u>1-31-55</u>	<u>2-28-55</u>	<u>3--31-55</u>
	1,314	1,050	1,017	1,000	933
	32,812	22,075	21,790	21,840	21,244
	<u>2,895</u>	<u>3,565</u>	<u>3,556</u>	<u>3,681</u>	<u>3,701</u>
Total	37,021	26,690	26,363	26,521	25,878

1914

TOTAL DELINQUENT MATTERS  
CLASSIFICATIONS  
ALL FIELD DIVISIONS

<u>Classification</u>	<u>12-31-51</u>	<u>12-31-54</u>	<u>1-31-55</u>	<u>2-28-55</u>	<u>3-31-55</u>
	525	136	137	186	142
	22,518	5,890	5,969	6,210	6,590
	<u>1,719</u>	<u>671</u>	<u>700</u>	<u>831</u>	<u>891</u>
Total	24,762	6,697	6,806	7,227	7,623

The following statistics reflect the total of pending active matters, delinquency and percentage of delinquency of all offices since January 31, 1953.

CLASSIFICATIONS  
ALL FIELD DIVISIONS

<u>Date</u>	<u>Pending Active Matters</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
1-31-53	24,098	11,772	48.8%
2-28-53	22,935	11,233	46.9%
3-31-53	23,033	10,890	47.3%
4-30-53	22,100	9,120	41.3%
5-31-53	21,740	9,730	44.8%
6-30-53	20,970	9,558	45.6%
7-31-53	20,180	9,411	46.6%
8-31-53	19,493	8,495	43.6%
9-30-53	19,224	7,571	39.4%
10-31-53	19,141	5,580	34.3%
11-30-53	19,833	6,655	33.5%
12-31-53	19,947	6,749	33.2%
1-31-54	20,520	7,494	36.5%
2-28-54	21,488	6,007	27.9%
3-31-54	21,848	6,617	30.2%
4-30-54	21,752	6,757	31.6%
5-31-54	21,863	7,822	35.8%
6-30-54	22,278	7,407	33.2%
7-31-54	22,977	7,163	31.6%
8-31-54	22,361	7,010	31.3%
9-30-54	23,011	6,720	29.1%
10-31-54	22,452	6,413	28.5%
11-30-54	23,179	6,918	29.7%
12-31-54	23,181	6,697	28.8%
1-31-55	22,878	6,806	29.7%
2-28-55	23,118	7,227	31.2%
3-31-55	22,628	7,623	33.6%

Status of Security Work in Twelve of the Larger Offices

The following statistics reflect the progress of the twelve larger offices we have been closely following since December, 1951. These offices have approximately 80 per cent of the total Security Index cards and a high percentage of the pending work and delinquency in classifications

STATISTICS FOR TWELVE OFFICES  
SECURITY INDEX COUNT AND FOR  
PENDING ACTIVE  
MATTERS

Office	Security Index Cards <u>3-31-55</u>	Pending Active Matters		Percentage Delinquent	
		<u>2-28-55</u>	<u>3-31-55</u>	<u>2-28-55</u>	<u>3-31-55</u>
* New York	7,196	6,120	5,920	40.5%	45.9%
* Los Angeles	4,233	2,296	2,258	26.5%	30.0%
San Francisco	2,341	1,403	1,306	23.0%	26.0%
* Chicago	1,548	1,481	1,517	54.8%	52.2%
* Detroit	1,346	965	868	46.0%	44.0%
* Philadelphia	1,201	969	933	25.0%	32.0%
* Newark	931	1,078	1,042	35.5%	38.0%
* Boston	686	658	612	28.0%	34.0%
Seattle	681	373	352	23.0%	24.0%
* Cleveland	676	515	503	32.0%	32.0%
New Haven	520	487	447	25.6%	25.0%
Minneapolis	527	426	481	10.0%	10.0%
Total	21,886	16,771	16,239		

\* Letters being sent to offices indicated. See page 8 herein.

The over-all statistics for the eleven offices other than the New York Office since August 31, 1952, are as follows:

1914

<u>Date</u>	<u>Pending Active Matters ( )</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
8-31-52	12,611	7,589	60.2%
9-30-52	11,367	5,732	50.4%
10-31-52	11,286	4,957	43.9%
11-30-52	11,148	4,844	43.5%
12-31-52	10,937	4,578	41.9%
1-31-53	10,730	4,696	43.8%
2-28-53	10,721	4,358	40.6%
3-31-53	10,069	4,019	39.9%
4-30-53	9,411	2,887	30.7%
5-31-53	9,277	3,447	37.2%
6-30-53	8,964	3,532	39.4%
7-31-53	8,908	3,758	42.2%
8-31-53	8,547	3,618	42.3%
9-30-53	8,601	3,249	37.8%
10-31-53	8,845	2,785	31.4%
11-30-53	9,434	2,871	30.4%
12-31-53	9,552	3,261	34.1%
1-31-54	9,814	3,318	33.6%
2-28-54	10,288	3,021	29.4%
3-31-54	10,188	2,998	29.4%
4-30-54	10,201	3,209	31.5%
5-31-54	9,840	3,920	39.8%
6-30-54	8,832	3,679	37.5%
7-31-54	10,317	3,518	32.4%
8-31-54	10,048	3,364	33.4%
9-30-54	10,669	3,488	32.7%
10-31-54	10,557	3,376	31.9%
11-30-54	11,063	3,822	34.5%
12-31-54	11,092	3,728	33.6%
1-31-55	10,772	3,976	36.9%
2-28-55	10,651	3,429	32.2%
3-31-55	10,319	3,518	34.1%

New York Office

In January, 1954, the New York delinquency stood at 53 per cent. It was reduced, however, in February, 1954, to 32 per cent and during the period March through September, 1954, averaged 38 per cent. In October, 1954, the New York security delinquency dropped to 30.9 per cent, on November 30, 1954, to 29.3 per cent, and on December 31, 1954, to 26.4 per cent, the figure in each successive instance representing the lowest percentage of delinquency in the security classifications which had existed in the New York Office since this matter has been followed on a regular basis by the Bureau. In January, 1955, the New York security delinquency

1914

increased from 26.4 per cent in December, 1954, the lowest figure ever computed for that office, to 27.7 per cent as of January 31, 1955. The security delinquency as of February 28, 1955, was 40.5 per cent.

The New York administrative report for March, 1955, reveals that security delinquency has increased still further to 45.9 per cent as of March 31, 1955. Pending active matters in classifications dropped from 6,120 to 5,920 while delinquent matters increased substantially from 2,481 to 2,719. It was noted that New York's over-all delinquency also increased during the past month from 30.1 per cent to 32 per cent. We are sending a letter to New York.

The New York Office has approximately 26 per cent of the pending active matters in the classifications in the entire field. This office also has approximately 36 per cent of the number of delinquent items in these classifications throughout the field. The average delinquency in all other offices at the end of March, 1955, was approximately 30 per cent. The New York delinquency was 45.9 per cent as previously noted.

The bulk of the New York backlog and delinquency is in the classification. During March, 1955, the number of pending active matters in the classification in the New York Office decreased from 4,613 to 4,462. The number of delinquent matters in this classification increased from 2,075 to 2,267 with a statistical increase from 44.9 per cent for February, 1955, to 50.1 per cent as of March 31, 1955.

#### Status of Security Work in the Remaining Forty Offices

The remaining forty offices are listed according to the percentage of delinquency on March 31, 1955, in total matters in classifications. These statistics reflect the progress during March, 1955. It should be noted that many of the smaller offices have no pending matters in classifications and their entire pending backlog is in classification matters.

<u>Office</u>	<u>Active Matters</u>		<u>Percentage Delinquent</u>	
	<u>2-28-55</u>	<u>3-31-55</u>	<u>2-28-55</u>	<u>3-31-55</u>
* Oklahoma City	61	43	18%	35%
* Richmond	87	80	38%	34%
* San Diego	323	300	18%	33%
* Milwaukee	232	227	28%	32%
* Salt Lake City	76	71	17%	30%
* Houston	84	65	27%	29%
* Baltimore	492	498	22%	28%
* Dallas	109	102	11%	28%
* Indianapolis	160	173	25%	28%
* Savannah	39	39	15%	27%
* Cincinnati	308	307	25.6%	27%
* St. Louis	285	289	12%	26%
* Albany	260	304	20%	25%
Kansas City	102	89	15%	24%
Norfolk	61	61	15%	24%
Washington Field	1,034	1,146	22%	23%
Charlotte	99	102	34%	23%
El Paso	40	39	15%	23%
Albuquerque	60	51	18%	22%
Pittsburgh	323	346	27%	21%
Atlanta	100	88	29%	20%
Anchorage	36	39	20%	18%
Mobile	51	39	20%	19%
Phoenix	105	101	15%	17%
Denver	170	154	16%	16%
Knoxville	31	31	20%	16%
San Juan	156	196	13%	13%
Butte	87	60	12%	12%
Louisville	60	41	12%	12%
Springfield	145	129	14%	11%
Birmingham	32	36	25%	11%
Omaha	67	53	10%	11%
New Orleans	198	160	16%	10%
Buffalo	372	449	23%	9%
Little Rock	19	29	10%	7%
Portland	133	136	12%	7%
San Antonio	55	55	16%	7%
Honolulu	39	33	8%	3%
Memphis	44	42	30%	2%
Miami	212	186	26%	3%

\* Letters sent to offices indicated regarding delinquent status.  
See page 8 herein.

1914

The following figures illustrate the progress of the forty offices as a whole since December 31, 1952, as reflected in the administrative reports:

<u>Date</u>	<u>Pending Active Matters</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
12-31-52	6,228	1,691	27.2%
1-31-53	6,080	1,554	25.6%
2-28-53	6,103	1,515	24.6%
3-31-53	5,936	1,542	26.0%
4-30-53	5,864	1,414	24.1%
5-31-53	4,897	1,726	29.3%
6-30-53	5,611	1,577	28.1%
7-31-53	5,146	1,358	26.4%
8-31-53	5,095	1,323	26.0%
9-30-53	5,050	1,219	24.1%
10-31-53	4,987	1,087	21.8%
11-30-53	5,180	1,355	26.1%
12-31-53	5,280	1,301	24.6%
1-31-54	5,562	1,444	25.9%
2-28-54	5,997	1,347	22.2%
3-31-54	6,079	1,431	23.5%
4-30-54	6,174	1,327	25.4%
5-31-54	6,733	1,710	21.6%
6-30-54	7,022	1,522	23.0%
7-31-54	6,910	1,590	22.5%
8-31-54	6,728	1,520	21.0%
9-30-54	6,710	1,410	21.2%
10-31-54	6,594	1,398	22.4%
11-30-54	6,767	1,519	22.4%
12-31-54	6,449	1,477	19.3%
1-31-55	6,216	1,201	20.7%
2-28-55	6,347	1,317	21.7%
3-31-55	6,389	1,386	

#### Letters to the Field

Letters are being sent to the large offices indicated by asterisks on page 4 and to the smaller offices indicated by asterisks on page 7 herein. A total of 21 letters are being sent to the field in this matter, commenting upon existing delinquency and pointing out the necessity of bringing security cases to and maintaining them at proper levels.

UNRECORDED  
4-19-55

O *General*  
(O) SECURITY INDEX - Refer to SAC Letter 55-30 of April 12, 1955. Application of the revised criteria will result in substantial reduction in Security Index cases. Some subjects will be removed from the Security Index even though there is no affirmative indication of defection from the Communist Party or other subversive groups. To allow for ready reference to such cases, the following procedure is to be followed:

- 1) When subjects are removed from the Security Index solely on the basis of application of the revised criteria, either during the Security Index review project or thereafter as cases

4/19/55  
SAC LETTER NO. 55-31

UNRECORDED

4-19-55

are reviewed in the field, retain the Security Index cards pertaining to such subjects previously filed in the alphabetical section.

2) Mark "CANCELLED" across the face of each such card.

3) File the cards together in the same manner as utilized for active Security Index cards, clearly labeling the box or other suitable repository: "CANCELLED SECURITY INDEX CARDS."

4) If the subject of any of these cancelled Security Index cards (a) is subsequently developed as a source (b) becomes an informant (c) otherwise indicates complete defection from subversive groups or (d) is redesignated for the Security Index under the revised criteria, remove and destroy the cancelled Security Index card. Disposition of cancelled cards of subjects removed from the Security Index for other reasons is covered in the Manual of Instructions, 87C 7b (10) and remains unchanged.

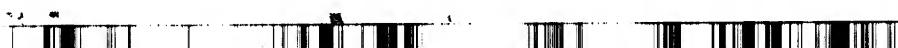
Very truly yours,

John Edgar Hoover

Director

4/19/55  
SAC LETTER NO. 55-31

2:



Assistant Attorney General

April 21, 1955

Director, FBI

O SECURITY INDEX LIST

There is attached hereto a current list of the names of the individuals maintained in the Security Index. Names included in the main portion of the list are arranged alphabetically. The names of individuals coming within four designated groups are listed on separate pages. Following each name is information reflecting the race, sex, birth date, Bureau file number and the Bureau field office covering the residence of the individual.

For your information, the name of Valdo E. Cohn, formerly listed as an Atomic Energy Program Employee, has been removed from the Security Index. This subject had not been approved by the Department for inclusion in the Security Index.

It is requested that this list be given utmost security.

Enclosure

cc - Bufile [REDACTED] (Cohn)

Note on Yellow Only:

Espionage Section of the Special Section not included. The four designated groups are:

RECORDED - 83

Foreign Government Employees  
United Nations Employees  
Pro-Tito Yugoslavs  
U. S. Government Employees

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24 APR 22 1955

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(6)

TOP SECRET

60 APR 27 1955

1915  
RECORDED COPY REC'D BY FBI

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STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: April 22, 1955

FROM :

SUBJECT: SECURITY INDEX - April

During the past week 14 cards were added to  
the Security Index and 117 cards were cancelled, a  
net decrease of 103 cards.

The Security Index count as of today is  
26,217.

ACTION:

None. This is for your information.

UNRECORDED

April 12, 1955

JUSTICE DEPARTMENT PLANS IN THE  
EVENT OF FORMOSAN OPEN HOSTILITIES

At the Attorney General's conference held on April 11, 1955, Immigration and Naturalization Service (INS), gave a report on the status of the warrants for the 36 Chinese aliens on the Security Index. — Genl.

On April 12, 1955, in the absence of Mr. , this question was discussed with Mr. , Investigations Division, INS, who is doing the actual work on this matter. advised that 35 aliens are presently involved since one of the original 36 committed suicide sometime ago. Of the 35 remaining, 5 have been under orders for deportation. One of these, , a Philadelphia subject of INS, allegedly left San Francisco for home on April 10, 1955. His actual departure has not as yet been confirmed by Central Headquarters, INS. The 4 remaining cases in this category are as follows:

stated that has previously made an application to stay in the United States. This application was made in the form of an application to adjust immigration status as provided for under Section 6 of the Refugee Act of 1952. His application was denied on December 27, 1954. then applied to the Regional Commissioner, Burlington, Vermont. This appeal was denied on February 18, 1955, and as it stands presently is due to be deported.

Concerning , stated that this individual has until April 20, 1955, to depart from the United States by reason of his own efforts since he is under a final order of deportation. If fails to depart by April 20, he is to surrender for deportation. and are under final orders on April 22, 1955. However, they have filed applications to adjust their immigration status under Section 6 of the Refugee Act. Hearings on these applications are scheduled for April 26, 1955, in New York City.

According to , INS is proceeding as rapidly as possible against 15 additional individuals in this category. It is thought that at least 15 of these will be subject to deportation proceedings on the basis of illegal stay in the United States. explained this by

UNRECORDED  
4-12-55

saying that the individuals involved are in the United States for temporary stays only and if any remain after termination of their temporary stay they are here illegally, and, therefore, subject to having action taken against them for deportation. Of the 15 thought by INS to be in this category, 6 have already been served with warrants of deportation. The names of these individuals have been furnished to the Espionage Section and \_\_\_\_\_ stated that as the others are served with deportation warrants the Bureau will be advised.

According to \_\_\_\_\_, INS intends to proceed against all of the 35 individuals listed on the Security Index on any grounds existing under the law. As in the case of the estimated 15 mentioned above, if at all possible INS will proceed against them on minor charges in an effort to deport them. If the efforts exerted along these lines are not successful and in the event the cases are such that minor charges cannot be found, INS will bring proceedings against the individuals as being subversives. In the latter event, information furnished by the Bureau to INS will be used and in all cases possible Bureau informants will be used in the deportation proceedings. The exact status of the cases wherein the aliens will be charged as subversives is not known at Central Headquarters at the present time, and as soon as ascertained the Bureau will be informed.

ACTION:

For information. This matter will be followed closely with  
INS by Bureau Liaison.

1911  
changed to  
2

S E C R E T  
AIR COURIER

*[initials]*  
Date: April 19, 1955

To: Legal Attaché  
Paris, France

From: Director, FBI

Subject: OFFICE PROCEDURES  
ADMINISTRATIVE

As you are aware each foreign office is under instruction to submit a semi-annual accomplishment report on January 1, and July 1, each year. Beginning with the July 1, 1955, accomplishment report and in each such report

1917

changed to

2

thereafter, each office should include statistics concerning the number of American Security Index subjects resident in the country concerning which the report is being submitted. Figures should also be included to cover the number of Americans resident there who would be candidates for the Security Index if they should return to the United States and the number of Security Index subjects who have been in that country, but have departed prior to the submission of the report, but during the reporting period, should likewise be included. It will also be necessary for each office to submit figures concerning the number of American espionage subjects resident in the country or who may have been there and subsequently departed during the reporting period.

In order that this type of information can be available to the Bureau at once, each office should submit by the next diplomatic pouch figures for the above items as of April 15, 1968.

2

1918

STANDARD FORM NO. 64

## Office Memorandum • UNITED STATES GOVERNMENT

TO : THE DIRECTOR

DATE:  
April 19, 1955

FROM :

SAC ⑥  
SUBJECT: SECURITY INDEX

SAC called from New York at 11:25 a.m., 4/19/55, and stated he had conferred with his subordinates relative to the new criteria for the Security Index. He stated that, in view of the fact that the information concerning many of the Security Index subjects had been secured through the medium of highly confidential sources and techniques, we might encounter difficulty before the various hearing boards in making our cases hold up. wondered whether I had any observations on the matter.

I informed that it was not anticipated that the Bureau would have to rely solely upon legally admissible evidence in its presentation of cases before the hearing boards which would be established for the purpose of hearing cases concerning those individuals picked up under the emergency detention program. I pointed out to him that data received through highly confidential sources should definitely be considered in the preparation of reports under this program and in reaching a determination as to whether the person should be retained on or removed from the Security Index under the revised criteria. I pointed out to that obviously the information to be presented to the boards by agents would be so phrased as not to reflect the exact identity of the source, but the substance would nevertheless be made available to the board to permit the board to reach a final conclusion relative to the detention of the subject. stated that my observations clarified his problem.

I have discussed this matter with Assistant Director , who advised that in his recent visits at the Los Angeles, San Francisco, Seattle and Chicago Offices, there appeared to be no misunderstanding concerning this particular point. A check of the SAC letter dated 4/12/55, containing the new instructions on Security Index, reflects that data procured through "reliable sources, informants or individuals" should be taken into consideration in reaching a decision relative to the retention of the individual upon the Security Index. Obviously, a highly confidential source is a reliable source and would come within the purview of the problem posed by SAC . Since this problem

1918

has not been posed by other SACs, it is not felt at this time  
that any clarification need be made.

ACTION:

For your information.

1919

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: April 19, 1955

FROM :

SUBJECT: SUGGESTION NUMBER 206-55  
SECURITY INDEX CARDS

This suggestion from the Washington Field Office is that Security Index Cards reflect descriptive data regarding the automobiles of the subjects of such cards. It has been suggested that such information would be of value in an apprehension or a surveillance. SAC \_\_\_\_\_ has recommended that the suggestion not be adopted, as the time and investigation required to keep such information current would outweigh its usefulness.

COMMENTS OF THE INTERNAL SECURITY SECTION:

A similar suggestion was made as a result of a Security-Espionage conference held March 18-19, 1954. It was not adopted as it was believed the continuing burden that would be placed on the field in maintaining such information in a current status would outweigh the value of the information. Section T of SAC Letter No. 54-26 dated May 18, 1954, provided that descriptive data concerning a subject's automobile may not be included on his Security Index Card.

RECOMMENDATION:

It is recommended that this suggestion not be adopted and that this memorandum be routed to the Training and Inspection Division for consideration.

1920

STANDARD FORM NO. 64

# Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: 4/21/55

FROM :

SUBJECT: SUGGESTION #206-55 made by  
SA  
WASHINGTON FIELD OFFICE

SUGGESTION: That the Security Index cards kept in the field offices show make, model, type, year, and current license tag of automobile used by or registered to the Security Index subject.

SA This suggestion comes within the purview of duties. His supervisor is SAC

PRESENT PROCEDURE: SAC Letter 54-26, May 16, 1954, directed the field that descriptive data concerning a subject's automobile should not be included on his Security Index card.

ADVANTAGES STATED: Would constantly assist in identifying the subject for either surveillance or apprehension purposes.

DISADVANTAGES STATED: None.

SAVINGS: None stated. Offsetting cost of keeping information and notations current.

OBSERVATIONS: SAC states that the suggested information would be helpful but he recommends that the suggestion not be adopted because the amount of time and work required to obtain the information initially and keep it current would greatly outweigh its usefulness. SAC , Little Rock, recommends against adoption, stating that this information is found in most active files on Security Index subjects as a result of the observation and reporting of the agents. The information is available there. The Security Index card is already crowded with notations and a lot of work would be required to make these extra notations and keep them current. SACs , Memphis, and , Honolulu, agreed with SAC Assistant Director recommends against

1920

adoption. A similar suggestion was made as a result of a security-espionage conference held in March, 1954, and it was not adopted because it was believed that the continuing burden placed on the field to maintain this information in a current status would outweigh the value of the information.

RECOMMENDATIONS: (1) That the suggestion not be adopted.

(2) That if the suggestion is adopted no financial award be given because this suggestion comes within the purview of the suggestor's duties.

list 1921  
Office Memorandum • UNITED STATES GOVERNMENT

DATE: April 21, 1955

TO :

FROM :

SUBJECT: SECURITY INDEX LIST

*pl*

The Security Index list as of 4/15/55, has been prepared. One copy is attached herewith for transmittal to the SAC, Quantico, for retention in his personal custody with the other vital records maintained at the FBI Academy.

RECOMMENDATION:

1. That this memorandum and attached list be forwarded to the SAC, Quantico, marked Personal and Confidential, Registered, Return Receipt Requested.

2. That upon receipt, the SAC, Quantico, place the attached list with the other vital records maintained at Quantico, personally destroy by burning the old Security Index list in his possession and note hereon that such action has been taken.

*Done 4/22/55  
U.S.B.*

3. That thereafter, this memorandum be returned to the Bureau, marked for my attention.

## Enclosure

WGO:mjt

(6)

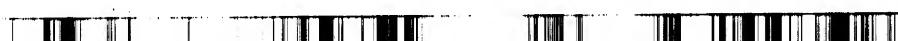
cc - Mr. ██████████  
 cc - Mr. ██████████  
 cc - Mr. ██████████  
 cc - SAC, Quantico  
 cc - Mr. ██████████

RECORDED: 1A

100-358086-1761

APR 28 1955

81 APR 20 1955



1923

UNITED STATES DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION

EMPLOYEE SUGGESTION

Date 4/13/55

To: DIRECTOR, FBI

From: CLERK

Field Office or Division BALTIMORE

SUGGESTION: That the information pertaining to the Name, Race, Sex Birth Date, Birth Place, and Nationality be deleted from the descriptions on the reverse sides of the Security Index cards, since this information appears on the front of the card.

general

Its advantages are: It will provide more space on the reverse sides of the cards for information pertaining to Relatives, Precautionary Measures, and other information which may be of assistance to the apprehending agent.

It should save at least \$\_\_\_\_\_ annually.

The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States.

Comments and recommendation of Supervisor, SAC, or Assistant Director:  
Although above suggestion will result in only a negligible saving, if any at all, it will provide space for information which is not now being placed on some cards solely because there is no place to put the information.

1924

202-55

STANDARD FORM NO. 64

# Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: April 19, 1955

4

FROM

SUBJECT: SUGGESTION NO. 202-55

65-1111-2244-101171  
, clerk of the Baltimore Office, has suggested that information pertaining to the name, race, sex, birth date, birth place and nationality be deleted from the description on the reverse sides of Security Index cards since this information appears on the front of the card. She points out that this will provide more space on the reverse sides of the cards for information pertaining to relatives, precautionary measures and other information which may be of assistance to the apprehending agent.

The SAC notes that although the suggestion would result in only a negligible savings, if any at all, it would provide space for information which is not now being placed on some cards solely because there is no place to put the information.

The Internal Security Section definitely feels that the above suggestion should not be adopted. It is felt that the complete description should appear in one place rather than having a partial description on the face of the card with the balance of the description on the reverse thereof.

RECOMMENDATION:

It is recommended that this memorandum be referred to, the Training and Inspection Division to indicate that the Internal Security Section recommends against adoption of the above suggestion.

1925

STANDARD FORM NO. 64

# Office Memo

m • UNITED STATES GOVERNMENT

TO : ...

DATE: 4/26/55

FROM : THE EXECUTIVES CONFERENCE

SUBJECT: SUGGESTION #202-55  
MADE BY MISS

BALTIMORE OFFICE

SUGGESTION: That Security Index cards not show the name, race, sex, birth date, and nationality of the subject on the reverse side inasmuch as this same information appears on the front of the card.

Miss [redacted] is a clerk, Grade GS-4, in the Baltimore Office. This suggestion is deemed to be within the purview of her duties because it relates to filing and clerical work. Her supervisor is [redacted] SAC [redacted]

PRESENT PROCEDURE: The data under consideration is printed on the front of all Security Index cards at SOG. Copies of these cards are kept in an alphabetical index at SOG and additional copies are broken into an alphabetical and a geographical index in the field offices. The geographical index cards (but not the alphabetical index cards) kept in the field office duplicate the referenced data on the back of the card where a complete description of the subject is set out.

ADVANTAGES STATED: Would provide more space on the reverse side of the card for information concerning relatives, precautionary measures and other facts of possible assistance to the apprehending agent.

DISADVANTAGES STATED: None.

SAVINGS: None estimated. Would be extremely small.

OBSERVATIONS: SAC [redacted], Honolulu, recommends adoption of the suggestion, stating that there is no necessity for this information appearing on both sides of the card and particularly so since the back side of the card is already congested. SAC [redacted], Little Rock, and SAC [redacted], Memphis, agree with SAC [redacted]. SAC [redacted], Baltimore, does not specifically recommend adoption but stated that additional space would be made available on the back side of the card. Assistant Director [redacted] recommends against adoption, stating that the limited descriptive data which appears on the front of the card is absolutely necessary for use

1925

both at SOG and in the alphabetical files in the field offices, as a quick reference to distinguish one subject from another and to group the subjects by sex, nationality and other pertinent characteristics. This information is duplicated on the back side of the card only in the case of those cards in the geographical index kept by the field offices. Those cards contain a complete description of subject on the back side. Since that descriptive data would become quite important in the event of an apprehension program, the Domestic Intelligence Division believes that we should continue to list the complete description on the reverse side of the geographical index cards so that it would never be necessary for an agent to flip the card from one side to the other in order to get a full description.

RECOMMENDATIONS:

1. That the suggestion not be adopted.

2. That, if the suggestion is adopted, no financial award be made because the contribution is a small one and it comes within the purview of the suggester's duties.

EXECUTIVES CONFERENCE CONSIDERATION: GCG:hcc 4/26/55

The Executives Conference, consisting of Messrs. on 4/26/55 were unanimously opposed to the suggestion.

1926

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: 4/21/55

FROM :

SUBJECT: SECURITY INDEX CARD STATISTICS

There are 26,320 persons represented in the Security Index (as of April 15, 1955). This is a net decrease of 302 or 1.1 percent under last month. Of the total, 24,481 or 93.0 percent are communists.

The race of Chinese in the index are now shown separately in the race breakdown on the attached table.

A detailed table is attached in duplicate. The table shows as of March 15, 1955, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, and citizenship. Also the number on "special lists" are shown. A key to abbreviations is attached.

1926

KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL	Alien
CS	Comsab
DC	Detcom
KF	Key Figure
NA	Naturalized
NB	Native Born
TF	Top Functionary
UN	Unknown
AEP	Atomic Energy Program Employees
BUL	Bulgarian
COM	Communist Party, USA
ESP	Espionage Subjects
FGE	Foreign Government Employees
GOV	United States Government Employees
HUN	Hungarian
ISL	Independent Socialist League
JFG	Johnson Forest Group
MCI	Muslim Cult of Islam
MIS	Miscellaneous
NPR	Nationalist Party of Puerto Rico
PPA	Proletarian Party of America
RUS	Russian
SUA	Socialist Union of America
SWP	Socialist Workers' Party
UNE	United Nations Employees
UPR	Union of the People for the Establishment of the Republic of Puerto Rico
YUG	Yugoslavian

Enc 1

SECURITY INDEX CARDS STATISTICS - BY FIELD OFFICE  
BASED ON STATISTICAL SECTION REPORTS AS OF APRIL 15, 1955

(1) FIELD OFFICE	(2) TOTAL 26,320	(3) NATIVE ORIGIN, INHERITANCE OR ORGANIZATION AFFILIATION												(4)* SEX			(5) SEX			(6) CITIZENSHIP STATUS			(7) RACE			(8)* SEPARATE APR 40									
		CAN	CHI	HIN	IND	INT	MIS	NPH	PPA	RUS	SIA	SWP	TPR	VIO	DC	FC	KF	TF	MALE	FE	WIFE	MI	NA	AL	UN	WHITE ASIAN CHINESE OTHER	103	164							
ACADEMY	274	270													110	46	17		169	105	216	46	7	5	252	19	3								
ACADEMY	32	32													19	12	4		19	13	29	2	1	1	30	1	1								
ACADEMY	27	26													9	2			22	5	21	5	1	1	25	2	1								
ACADEMY	23	14													7	7			19	4	22	1	1	1	15	6	2								
ACADEMY	543	311	3	27											172	94	44		218	125	261	74	7	1	286	57									
ADMIRALTY	12	12													9	3	3		8	4	12				10	2									
ADMIRALTY	677	644													264	172	27	3	434	243	517	152	4	6	636	39									
ADMIRALTY	273	220													1	1	7	35	151	35	176	97	2	2	239	36									
ADMIRALTY	79	70													17	3	9		56	23	73	6			79										
ADMIRALTY	42	42													25	12	1		27	15	42				35	7									
ADMIRALTY	1567	1397	27	11	15	17	16								7	50	7		600	440	116	6	1053	496	1117	372	43	15	1256	289	4				
ADMIRALTY	196	178		16	1										1	1	1		90	46	16	134	62	163	30	9	2	169	47						
ADMIRALTY	673	626	11	1											34				308	194	39	2	463	210	492	170	9	2	592	80	1				
ADMIRALTY	53	53													1				29	16	37	4	47	4	48	5									
ADMIRALTY	151	149													1				49	9	19	98	53	132	8	5	6	139	10	2					
ADMIRALTY	1332	1199	21	20	7	1	2	3			25	54			649	477	55	3	930	402	910	368	30	4	1128	198	4	2							
ADMIRALTY	14	14													10	2	2		9	5	12	2	1	1	16										
ADMIRALTY	81	81													30	7	14		64	17	69	5	6	1	29	1	6	45							
ADMIRALTY	71	68													40	27	9		51	20	64	5	2	1	55	16									
ADMIRALTY	272	244									1	6			1				103	71	14	187	85	196	64	8	4	232	40						
ADMIRALTY	46	40									4				1	1	4		33	13	45	1			46	2									
ADMIRALTY	9	9													0	1	4		4	1	4	1			5										
ADMIRALTY	4228	4026	36	29	1	2	6			126	2				1025	705	95		2359	1869	3152	993	78	5	3971	220	3	34							
ADMIRALTY	26	26													7	5	3		16	10	26				3971	220	3	34							
ADMIRALTY	22	22													3	1	1		15	7	20	1	1		16	6									
ADMIRALTY	115	107									5				3				79	36	66	65	3	1	114	1									
ADMIRALTY	301	273	1	3							4	20			2				72	44	10	217	84	238	58	4	1	283	15	3					
ADMIRALTY	516	439	2								1				2	71	1		112	85	21	1	340	176	436	69	7	2	502	11	1				
ADMIRALTY	10	8													1				9	1	10				6	4									
ADMIRALTY	909	869	1	5	1	1	5			26	1				402	241	85	1	603	306	709	181	16	5	829	76	3	1							
ADMIRALTY	480	473									4				97	50	33	1	298	162	342	129	5	4	442	36									
ADMIRALTY	72	72													37	7	6		46	26	61	9	2	1	45	18									
ADMIRALTY	7147	6762	1	2	49	12	53	3	111	20	10	153	10		1745	1187	154	14	4446	2740	5254	1711	180	41	6533	574	59	20							
ADMIRALTY	10	10													5	1	1		9	1	6	4			9	1									
ADMIRALTY	32	31													1				12	5	4	21	11	31	1			25	7						
ADMIRALTY	42	42													2				31	11	38	3	1		38	6									
ADMIRALTY	1190	1112	10	3	21	2				42			</																						

1927

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

(TO)

DATE: April 29, 1955

FROM

SUBJECT: SECURITY INDEX - Genl.

Or

During the past week 5 cards were added to  
the Security Index and 38 cards were cancelled, a net  
decrease of 33 cards.

The Security Index count as of today is  
26,184.

ACTION:

None. This is for your information.

1930

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

0-9a

To: COMMUNICATIONS SECTION. MAY 2, 1955

AIRTEL

Transmit the following message to: SAC, ALBANY

PERSONAL ATTENTION

O *CONFIDENTIAL*  
SECURITY INDEX REVIEW. REFER TO SAC LETTERS 55-12 (A) AND  
55-30. IN THOSE CASES REQUIRING SUBMISSION OF FORM FD-122  
IN CONNECTION WITH DETCOM TABBING, INSURE THAT THE FD-122 IS  
SECURELY STAPLED TO THE SECURITY INDEX REVIEW LETTER.

HOOVER

1931

STANDARD FORM NO. 64

# Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: April 25, 1955

FROM :

SUBJECT: SECURITY INDEX - BUFILE

In connection with the Security Index Review Project presently being conducted in all Security Index cases, several field offices have raised questions as to the weight to be given membership or activities in the Labor Youth League (LYL). These offices have pointed out that the LYL is, to all intents and purposes, the youth section of the Communist Party (CP).

The LYL has been afforded a hearing before the Subversive Activities Control Board (SACB). During this hearing, in excess of 4,700 pages of testimony was taken. Fourteen Government witnesses testified and four witnesses for the LYL appeared. In its summary the SACB stated, "The Board concludes and finds that the Communist Party of the United States of America, believing that control of the youth is necessary to wage a successful revolutionary struggle in the United States, and acting upon the principle that 'the forces that win the youth of our country will win our country,' created and controls the Labor Youth League. Although purportedly an independent organization devoted to the so-called needs of the youth, and educating and stimulating the interests of the youth in the 'spirit of socialism,' the Labor Youth League was never intended to be and is not in actuality independent of the Communist Party. It is operated and maintained in such a way as to be completely subservient to the Party and is used to promote and carry out important Party objectives." The Board further held that "The Labor Youth League is an organization in the United States which (a) is substantially directed, dominated or controlled by the Communist Party of the United States of America, a Communist Party action organization, and (b) is primarily operated for the purpose of giving aid and support to the Communist Party."

On February 15, 1955, the SACB issued an "Order of the Board" in which it was ordered that the LYL shall register as a Communist front organization under and pursuant to Section 7 of the Subversive Activities Control Act of 1950.

The recently adopted Security Index criteria, as it pertains to CP front organizations, specifies that a subject must have had membership or participation in the affairs of one or more front organizations, which adhere to the policies and doctrines of a revolutionary group, in a leadership capacity or by active substantial participation in the furtherance of the aims or purposes of the front organization within the last three years as shown by overt acts or statements established through reliable sources, informants or individuals.

OBSERVATIONS:

The Domestic Intelligence Division is of the opinion that, for the purposes of the Security Index, the same weight must be given to membership or activities in the LYL as is given to membership or activities in any Communist front organization. It is not felt that this organization can be considered a Communist action organization particularly in view of the recent ruling by the SACB.

RECOMMENDATION:

For the guidance of the field, there is attached a proposed SAC letter outlining the Bureau's position in this regard. No manual changes necessary.

*UNRECORDED*

April 19, 1955

JUSTICE DEPARTMENT PLANS IN THE  
EVENT OF FORMOSAN OPEN HOSTILITIES

At the Attorney General's conference on April 11, 1955, Immigration and Naturalization Service (INS) reported on the status of the warrants for the 35 Chinese aliens carried on the Security Index. My memorandum to you dated April 12, 1955, set out INS plans and status with reference to the same individuals. It is noted that since that date 25 of the 35 Chinese aliens have been removed from the Security Index. Without reference to the Index, Liaison has ascertained from INS the present status of their investigations concerning the 10 Chinese aliens presently carried on the Index.

*Gen'l.*

Three of the 10 Chinese aliens on the Index have been served with warrants of deportation by INS, namely, . The remaining 7 of the 10 are presently under active investigation by INS but no proceedings whatever have been instituted against any of them. According to INS, all of the 7 claim arrival in the United States prior to 1924 and, therefore, are considered as permanent residents. It will be necessary before INS can proceed against any of them to develop substantive charges against them.

ACTION:

For information. This matter will be followed closely with INS by Bureau liaison.

UNRECORDED  
4-15-55

Office Memorandum <sup>TOP SECRET</sup> *af*  
UNITED STATES GOV<sup>G</sup>

TO : Messrs.

DATE: April 15, 1955

FROM :

SUBJECT: JUSTICE DEPARTMENT PLANS IN EVENT OF  
FORMOSAN OPEN HOSTILITIES

Mr. [redacted] is to advise me when he receives final  
concurrence on the portfolio from Internal Security, the FBI, INS,  
and the Defense Department.

As to the revised criteria for the security index, this  
has been approved since our meeting of April 11, and the so-called  
special list, and also the list of Chinese aliens on the security index  
are to be reprocessed under the new standards.

General [redacted] is to report on the suggestions made by  
the Internal Security Division on the INS plan regarding the borders.  
This plan is also to be referred by Mr. [redacted] to the ICIS.

Mr. [redacted] has been appointed as the Department of Justice  
Relocation Administrative Officer and his organization chart for the  
relocation plan was approved. The Department of Justice relocation  
plan will be tested, pursuant to the request of OIM, commencing May 1.

THE ATTORNEY GENERAL

UNRECORDED

April 29, 1955

DIRECTOR, FBI

JUSTICE DEPARTMENT PLANS IN EVENT  
OF SCAVENGE OR WAR HOSTILITIES

Reference is made to your memorandum under the above caption dated April 15, 1955, addressed to Messrs. [redacted] and me in which you commented upon the status of the Departmental program. I am setting forth my comments regarding the matters mentioned in your memorandum which relate to this Bureau.

In connection with the Portfolio for the Emergency Detention Program I have submitted my comments and suggestions on all proposed revisions or additions to the Portfolio which have been received to date from Assistant Attorney General [redacted]. In that connection there is no difference of opinion on the proposed revisions between the Office of Legal Counsel and this Bureau, although we have not been consulted as yet relative to our comments dated April 11, 1955.

In my memorandum to Assistant Attorney General dated April 14, 1955, I commented on the proposed draft of the revised Joint Agreement between the Secretary of Defense and yourself under which the Department of Defense will provide temporary detention facilities to house detainees apprehended under the Emergency Detention Program in certain specified areas. I pointed out that certain clauses proposed by the Department of Defense as additions to the Joint Agreement are objectionable and it is my conviction that the terms of the Joint Agreement must be unequivocal and shall set specifically the obligations of the Department of Defense.

For your information, the revised criteria for the Security Index have been furnished to all field offices of this Bureau and a review is in progress to re-evaluate the subversive information available concerning each person whose name is included in the Security Index. This review is being kept under continuous attention.

Separate memoranda have been submitted to Assistant Attorney General [redacted] in each of twenty-three special cases on individuals prominent in the business and professional fields in which Mr. [redacted] has approved the name for the Security Index under the previous Security Index criteria. In each instance we advised whether or not in our opinion the favorable activities of the subject are such as to warrant retention in the Security Index under the revised criteria and requested his views in the matters. The names of two of the thirty-two prominent individuals have been disapproved previously by the Department. As a result, there remain seven cases in this category in which the Internal Security Division of the Department had not furnished us with an opinion prior to the adoption of the new criteria. Mr. [redacted] advised at the conference in your office on April 11, 1953, that the Internal Security Division would go over the cases the Department had not passed on and would furnish us with memoranda of same. To date we have not received any advice from Mr. [redacted] in those cases.

A review has been conducted of the cases on the thirty-five subjects who are aliens of Chinese extraction and were included in the Security Index. This review was conducted in the light of the new criteria for placing and retaining names in the Security Index. At the completion of the review, ten of the thirty-five names were retained in the Security Index and twenty-five were removed.

This information, along with a list of the names of these subjects affected, was supplied to the Attorney General, Mr. [redacted], Deputy Attorney General, and Assistant Attorney General [redacted] by memorandum dated April 11, 1953.

1932

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: April 20, 1955

FROM : *C - Gen*

SUBJECT: SECURITY INDEX REVIEW

SAC called from Detroit on the morning of April 19, 1955, with reference to the Security Index review, ordered by SAC Letter 55-30. He wanted to know how much information would be required in the memoranda submitted by the field. I told him that the memoranda should not exceed two pages; that the information required by the SAC letter could be incorporated in that space. I told him further that it is essential that the memoranda reflect specifics as we do not want generalities. said he understood.

UNRECORDED  
4-27-55

*for*  
*cc*  
Date: April 27, 1955  
To: Director, FBI  
From: LA, Madrid, Spain  
Re: OFFICE PROCEDURES - ADMINISTRATIVE

ReBulet 4-18-55.

In this country there are no American Security Index subjects, nor American residents who would be candidates for the Security Index if they should return to the United States. Moreover, there have not been any Security Index subjects in this country within the past two years who have returned to the United States during that period. There are no American espionage subjects resident in this country, nor have there been any resident in this country who have now returned to the United States.

UNRECORDED

May 2, 1955

*ldm*  
SECTIONALS 296-55 AND 297-55  
(SUBMISSION OF REPORTS IN SECURITY INDEX CASES)

The above suggestions, from Houston and Baltimore, respectively, are being considered together since they pertain to the same general subjects. In brief, it is suggested that the Bureau discontinue the requirement of annual report in routine security cases and the semi-annual report in the key facility cases (subjects on SI) when there has been no reported activity since the preceding report. Instead, it is suggested that the field be permitted to submit a memorandum noting the fact that there has been no activity, setting out negative checks with informants and the recommendation of the office with regard to continued retention of the subject in the Security Index.

OBSERVATIONS:

These suggestions are overlooking the Bureau's sized responsibilities with regard to dissemination. We must keep the Department advised with regard to all subjects included in the Security Index. Further, in the case of Security Index subjects employed in key facilities, it is incumbent upon us to keep the appropriate intelligence services advised of the status of these cases. We would be bound to advise the intelligence services of the status of these cases at least by memorandum. Considering our further responsibility to advise the Department of Justice, it appears most desirable to commit the information to report form. The fact that a report reflects negative contacts with security informants does not mean that the information is not pertinent.

I want especially to point out that the type of case discussed in each of the above suggestions will be all but eliminated at the completion of the current Security Index review. The new criteria imposed specific time limitations and where inactivity by an individual subject extends beyond the limits the subjects are to be removed from the Security Index.

UNRECORDED  
5-2-55

Under our instructions the field does not reopen a case for the preparation of the periodic reports for that purpose alone. Our instructions require that upon reopening each such case is to be analyzed critically to determine if Security Index status is justified.

Since the Department is not reviewing our Security Index cases it becomes imperative that our cases be entirely sound from every standpoint, our nominations for Security Index being tantamount to ordering the arrest of the subject concerned. We will, for this reason, continue to require annual reports on routine subjects and semi-annual reports on key facility subjects in the Security Index even though many names are removed during the course of the present review.

The use of a memorandum for the purpose suggested could leave the implication with the field that the periodic review of this case and the check with informants is of a routine nature. Quite the opposite is true, for reasons indicated above.

RECOMMENDATION:

If you approve this memorandum should be referred to the Training and Inspection Division to advise that the Domestic Intelligence Division definitely opposes the above suggestions.

- 8 -

UNRECORDED  
5-3-55

SAC letter # 55-33

5-3-55

(N) SECURITY INDEX -- Reference is made to SAC Letter 55-30 captioned as above dated April 12, 1955.

In connection with the Security Index review currently in progress, a number of offices have raised questions as to the weight to be given to membership and activities in the Labor Youth League over membership and activities in other Communist Party front organizations. It has been pointed out that the Labor Youth League is almost a basic revolutionary organization.

The Subversive Activities Control Board recently completed lengthy hearings in the case of the Labor Youth League and on February 15, 1955, issued an order that the Labor Youth League register as a Communist front organization under and pursuant to Section 7 of the Subversive Activities Control Act of 1950.

Inasmuch as this organization has been held under the law as a Communist Party front organization, in considering a subject for the Security Index based on Activity or membership in the Labor Youth League, you should be guided by that portion of the instructions contained in SAC Letter 55-30 dealing with front organizations which adhere to the policies and doctrines of a revolutionary group.

1933

STANDARD FORM NO. 64

# Office Memorandum • UNITED STATES GOVERNMENT

TO : THE DIRECTOR

DATE: April 20, 1955

FROM : THE EXECUTIVES' CONFERENCE

SUBJECT: SECURITY INDEX REVIEW

On April 20, 1955, the Executives' Conference, consisting of Messrs.

considered certain problems relating to the Security Index Review Project including methods of supervision at the Seat of Government to handle this project expeditiously while at the same time fully safeguarding the Bureau's interests.

In SAC Letter #55-30 dated April 12, 1955, the field was instructed to review all Security Index cases (26,320 as of April 15, 1955), and forward a memorandum in each case to the Bureau with a recommendation as to whether the name of the subject should be retained or deleted from our Security Index. The SAC Letter set out the new criteria and furnished the field explicit instructions as to the information which should be included in the memoranda which will be forwarded to the Bureau as a result of their file reviews. In addition, the field was told that each memorandum must be personally approved by the SAC in most offices and in the larger offices the memoranda must be personally approved by the SAC, ASAC, or Bureau-approved security supervisors.

## Scope of Review Project

This review will encompass a critical analysis of each and every Security Index case in the light of our new, more stringent criteria. Therefore, before the entire project is completed six months from April 12 or on October 12, 1955, the field will have sent to the Bureau 26,320 memoranda. The bulk of this mail will reach the Bureau within 90 days because

the deadlines have been staggered so that the smaller offices (less than 1,000 subjects) must complete the project in 60 days, larger offices (over 1,000 subjects) in 90 days, excepting New York (approximately 7,200 subjects), in six months. Within 60 days, there will be received at the Bureau over 18,000 memoranda. This influx of mail is, of course, over and above the regular mail being received in the Domestic Intelligence Division.

We have learned from experience that questions will be raised in a certain percentage of the incoming memoranda which can only be resolved by correspondence with the field; thus, before the entire project is completed, it is estimated that well over 30,000 memoranda will be received at the Bureau for processing.

#### Present Status of Work

The Domestic Intelligence Division is heavily burdened at the present time with expedite matters in addition to the normal flow of mail. In order to meet this situation, the personnel in the division has contributed a considerable amount of voluntary overtime. The daily average overtime in March, 1955, in the division, by section, was as follows: Espionage, 2 hours, 13 minutes; Liaison, 2 hours, 20 minutes; Central Research, 3 hours, 4 minutes; and Internal Security, 2 hours, 59 minutes. It does not appear that there will be any decrease in the heavy flow of mail coming into the Domestic Intelligence Division in the near future. Therefore, considering the scope and importance of the review project, it is not believed that the extra work can be absorbed by our present personnel and we will require additional Special Agent personnel to assist in handling this project.

#### Previous Review at Seat of Government

In the previous review which was started under the old criteria and was discontinued on March 7, 1955, in addition to reviewing the information received from the field, we also made a file review at the Seat of Government (SOG). This was necessary inasmuch as in many instances application of the old criteria to a given set of facts required the use of independent judgment. The obtaining and reviewing of files is time consuming and several weeks after the project started we had accumulated more than 2,000 delinquent pieces of mail on the project despite the fact that we had assigned additional manpower to the project from the other sections within the Domestic Intelligence Division and made every possible effort to process the mail as rapidly as possible.

Supervision of the Review at the Seat of Government

The Executives' Conference considered three proposed methods for handling the Security Index Review Project at the SOG.

Proposal Number 1:

Messrs. [redacted] feel that since (1) these cases require careful attention by the field; (2) recommendations must be personally approved by the SACs in most offices and (3) the new criteria are positive in nature and lend themselves to clear decisions, action at the SOG should be based on the SACs' recommendations in those cases in which removal from the Security Index is recommended. They point out, however, that because of the responsibility attached to keeping a subject on the Security Index, these files should be reviewed at the SOG on the subjects recommended for retention in the Security Index.

Proposal Number 2:

Messrs. [redacted] recommend that for the reasons set out under Proposal Number 1, above, action at the SOG be taken on the basis of the information appearing in the incoming memoranda whether the recommendation is for either removal or retention. They feel that because of the close scrutiny given these cases in the field and the positive nature of the new criteria, SOG recommendations should be handled without calling the case files. They also recommend, however, that files should be called when the field memoranda are not sufficiently clear and complete to enable the supervisor at the SOG to make a decision.

Proposal Number 3:

Mr. [redacted] feels that it is not sound procedure to rely completely on memoranda from the field in making decisions of such momentous nature involving the question of whether subjects should be apprehended in an emergency. [redacted] proposes that the files be reviewed at the SOG in all cases unless it is patently unnecessary (for example, cases of top Communist leaders).

Manpower

The Executives' Conference was unanimous in agreeing that regardless of which method is approved, additional manpower will be required to properly handle the review project. The extent of additional manpower for temporary assignment to the project will depend on whether individual case files are reviewed at the SOG and the rapidity with which these cases are processed by the field. In any of the three proposed methods, however, there will be borderline cases which will require special attention. These cases will require memoranda which will be reviewed at a section or division level. For instance, in each case in which the field recommends the name of a subject be retained in the Security Index under Item 1 (d) of the new criteria, it will be necessary to check the file. Item 1 (d) permits Security Index status if "facts have been developed which clearly and unmistakably depict the subject as a dangerous individual" with no time limits set as to overt acts. This obviously allows latitude in judging the case. Although the field has been instructed that this provision is not a "catchall," every one of these cases will be critically analyzed when Security Index status is predicated upon this provision alone.

The Executives' Conference recommended that seven Agents who are lawyers and are experienced in security work be carefully selected for assignment to the SOG to arrive on May 2, 1955. In the event other additional personnel is needed, further requests would be made showing the justification for such requests.

Executives' Conference Recommendations:

(1) If you approve, the supervision of the Security Index Review Project at the SOG will be handled in accordance with the recommendation of the majority as indicated in Proposal Number 1, above.

OK.  
JF

1955

(2) If you approve, seven Agents who are lawyers and are experienced in security work will be ordered to report to the SOG on May 2, 1955, for temporary assignment to assist in the Security Index Review Project.

OK.  
H.

Respectfully,  
For the Conference

1934

210-55

UNITED STATES DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION

EMPLOYEE SUGGESTION

Date April 12, 1955

To: DIRECTOR, FBI

From: SA

Field Office or Division LOS ANGELES

SUGGESTION: Suggested that investigation requested of Bureau Legat Offices regarding location or verification of foreign residence and employment of Security Index subjects, having once been ascertained, then be placed in a pending inactive status at that Legat Office for duration of subject's foreign residence in that country. Ticklers to be prepared to reverify this data after 5-month period and the Bureau and office of origin advised within each six months of subject's continued residence and employment, his departure from that country to another, or his return to the United States.

Its advantages are: The initiation of this investigation from the Legat Office rather than office of origin presents a more efficient and practical handling of such an investigative matter in view of the current Bureau requirement that each Security Index subject's residence and employment be verified each six months. This would eliminate administrative handling at office of origin in reopening case, agent file review, preparation, dictation, transcription and transmittal of letter to Bureau requesting semi-annual re-verification investigation.

(See Page 2)

It should save at least \$ \_\_\_\_\_ annually. (Uncalculable) *TC*

The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States.

RECORDED-27

Comments and recommendation of Supervisor, SAC, or Assistant Director: *ES 125*  
It is believed that this suggestion has merit, and it is recommended that it be given favorable consideration.

1934

Advantages (continued):

This would likewise eliminate the same administrative handling at the Bureau involving reopening case, transmittal of letter from office of origin to Legat Office.

This would foster a closer following of subjects' movements between several foreign countries and possibly allow more advance notice of his return to the United States, as well as avoid possible delays in receiving pertinent information regarding these movements at the office of origin and additional delays in setting forth leads to locate in cases where subjects tour several foreign countries prior to returning to U. S.

1935

Routing Slip  
FD-4 (8-18-54)

Date 4/20/55

To

Director FILE # .....  
 Att. ASSISTANT DIRECTOR Title .....  
 SAC .....  
 ASAC .....  
 Supv. .....  
 Agent .....  
 SE ..... *OS-1111-1*  
 CC .....  
 Steno ..... *9-10001*  
 Clerk .....

ACTION DESIRED

<input type="checkbox"/> Reassign to .....	<input type="checkbox"/> Initial & return .....	<input type="checkbox"/> Open Case
<input type="checkbox"/> Send Serials .....	<input type="checkbox"/> Search & return .....	<input type="checkbox"/> Expedite
<input type="checkbox"/> Submit report by .....	<input type="checkbox"/> Recharge serials .....	<input type="checkbox"/> Correct
<input type="checkbox"/> Submit new charge-out .....	<input type="checkbox"/> Prepare tickler .....	<input type="checkbox"/> Call me
<input type="checkbox"/> Leads need attention .....	<input type="checkbox"/> Return serials .....	<input type="checkbox"/> See me
<input type="checkbox"/> Return with explanation or notation as to action taken.	<input type="checkbox"/> Acknowledge .....	<input type="checkbox"/> Type
	<input type="checkbox"/> Bring file .....	<input type="checkbox"/> File
	<input type="checkbox"/> Delinquent .....	

ReBu routing slip 4/19/55 and suggestion  
#210-55 attached.

This suggestion should be adopted as it will  
considerably reduce the administrative handling  
of these matters and will also insure more  
prompt investigative results.

1935

UNITED STATES DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION

510-55

EMPLOYEE SUGGESTION

Date April 12, 1955

To: DIRECTOR, FBI

From: SA

Field Office or Division LOS ANGELES

SUGGESTION: Suggested that investigation requested of Bureau Legat Offices regarding location or verification of foreign residence and employment of Security Index subjects, having once been ascertained, then be placed in a pending inactive status at that Legat Office for duration of subject's foreign residence in that country. Ticklers to be prepared to reverify this data after 5-month period and the Bureau and office of origin advised within each six months of subject's continued residence and employment, his departure from that country to another, or his return to the United States.

Its advantages are: The initiation of this investigation from the Legat Office rather than office of origin presents a more efficient and practical handling of such an investigative matter in view of the current Bureau requirement that each Security Index subject's residence and employment be verified each six months. This would eliminate administrative handling at office of origin in reopening case, agent file review, preparation, dictation, transcription and transmittal of letter to Bureau requesting semi-annual re-verification investigation.

(See Page 2).

It should save at least \$\_\_\_\_\_ annually. (Uncalculable)

The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States.

Comments and recommendation of Supervisor, SAC, or Assistant Director:

It is believed that this suggestion has merit, and it is recommended that it be given favorable consideration.

Enc 1

1935

Advantages (continued):

This would likewise eliminate the same administrative handling at the Bureau involving reopening case, transmittal of letter from office of origin to Legat Office.

This would foster a closer following of subjects' movements between several foreign countries and possibly allow more advance notice of his return to the United States, as well as avoid possible delays in receiving pertinent information regarding these movements at the office of origin and additional delays in setting forth leads to locate in cases where subjects tour several foreign countries prior to returning to U. S.

ENC - 2 -

1936

STANDARD FORM NO. 64

210-55

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI  
FROM : Attn: Training and Inspection Division  
SAC, New York

SUBJECT: SUGGESTION #210-55  
SUBMITTED BY SA  
LOS ANGELES

DATE: 4/21/55

*Concur w/ L. C. L.*  
*John J. [Signature]*

In my opinion this is a good suggestion and would save administrative detail. It is recommended the suggestion be adopted.

1937

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI  
Attn: Training and Inspection Division

DATE: April 25, 1955

FROM : SAC, Philadelphia

SUBJECT: SUGGESTIONS

Reference is made to Suggestion No. 210-55, which is attached hereto, concerning the handling of the Security Index cases where we request the location or verification of Foreign residents or employment.

It is the recommendation of this office that this suggestion be adopted. In the cases where Security Index subjects travel abroad it appears that this suggestion will save much correspondence and paper work and will help the Legal Attache' keep abreast of the situation.

210-55  
1937

Director, FBI

April 12, 1955

SA

Los Angeles

SUGGESTION: Suggested that investigation requested of Bureau Legal Offices regarding locating or verification of foreign residence and employment of Security Index Subjects, having once been ascertained, then be placed in a pending inactive status at that Legat Office for duration of subject's foreign residence in that country. Ticklers to be prepared to reverify this data after 5-month period and the Bureau and office of origin advised within each six months of subject's continued residence and employment, his departure from that country to another, or his return to the United States.

ADVANTAGES: The initiation of this investigation from the Legat Office practical handling of such an investigative matter in view of the current Bureau requirement that each Security Index subject's residence and employment be verified each six months. This would eliminate administrative handling at office of origin in reopening case, agent file review, preparation, dictation, transcription and transmittal of letter to Bureau requesting semi-annual re-verification investigation.

This would likewise eliminate the same administrative handling at the Bureau involving reopening case, transmittal of letter from office of origin to Legat Office.

This would foster a closer following of subjects' movements between several foreign countries and possibly allow more advance notice of his return to the United States, as well as avoid possible delays in receiving pertinent information regarding these movements at the office of origin and additional delays in setting forth leads to locate in cases where subjects tour several foreign countries prior to returning to U. S.

(Signature of suggestor)

Comments of SAC:

It is believed that this suggestion has merit, and it is recommended that it be given favorable consideration.

-1937

ENCLOSURE / SAC  
Signature & Title

1938

Office Memorandum No. 64

# Office Memorandum • UNITED STATES GOVERNMENT

TO :

4

FROM :

SUBJECT: SUGGESTION #210-55  
9/21/71

DATE: April 26, 1955

The Los Angeles Office has suggested that in the case of Security Index subjects traveling abroad when the appropriate Legal Attaché has ascertained the subject's residence and employment abroad that the case be maintained in a pending inactive status in that Legal Attaché office for the duration of subject's foreign residence in that country. It is further suggested that the Legal Attachés maintain ticklers to verify a subject's continued residence in the foreign country at five-month intervals in order that the Bureau and office of origin may be advised each six months of the subject's continued residence, his departure from that country to another or his return to the United States.

The advantages of the above are listed by Los Angeles as (1) this would eliminate administrative handling at office of origin in reopening case. Agent file review, preparation, dictation, transcription and transmittal of letter to Bureau requesting semi-annual reverification and would likewise eliminate the same administrative handling at the Bureau involving transmittal of letter to Legal Attachés abroad. Los Angeles suggests that this would foster a closer following of subject's movements between foreign countries and possibly allow more advance notice of his return to the United States.

The Internal Security Section recommends against adoption of this suggestion for the following reasons: (1) The office of origin should remain responsible for investigative attention afforded a case. (2) At the six-month intervals, checks should be made by the office of origin to determine whether a subject has returned from abroad as it frequently occurs that a subject's return is not noted by the Customs Bureau although stops are outstanding. This does not necessitate the opening of the case if the office of origin determines that the subject has returned. (3) At the present time when advising appropriate Legal Attachés of foreign travel of security subjects, they are requested to alert their sources for any information that may come to their attention regarding a subject's activities while abroad.

1938

The Legal Attaches then effect arrangements through their sources to be advised of the activities and movements of such subjects within their territories. As an example, the Legal Attaché in Mexico is kept advised of the activities of numerous Security Index subjects residing in that country through established sources who are actually members of the Communist Party. Of course, information developed by the Legal Attaches regarding these subjects is immediately brought to the Bureau's attention and in turn to appropriate field offices. (4) It is not felt that appreciable savings would be realized in view of the limited number of Security Index subjects traveling abroad. In this connection, there were as of 4/15/55, 247 Security Index subjects listed as out of the country.

RECOMMENDATION:

For the above reasons, it is recommended that this memorandum be referred to the Training and Inspection Division to indicate that the Internal Security Section recommends against the adoption of the above suggestion.

UNRECORDED  
4-28-55

April 28, 1955

Director, FBI

Legal Attaché,  
Rio de Janeiro, Brazil

OFFICE PROCEDURES  
ADMINISTRATIVE

Mark

Rebulet April 16 regarding Security Index subjects.

1. Number of American Security Index subjects resident in Brazil - None.
2. Number of Americans resident in Brazil who would be candidates for Security Index - Three.
3. Number of Security Index subjects who have been in Brazil but departed prior to report, but within period of report - One.
4. Number of American espionage subjects resident in Brazil who may have been in Brazil during the period - None.

UNRECORDED  
4-29-55

April 29, 1955

" Director, FBI

Legal Attaché, London

OFFICE PROCEDURES  
ADMINISTRATIVE

(1) ReBulet 4/18/55.

C  
As instructed, the following figures concerning American Security Index subjects (S.I.S.) resident in the United Kingdom as of April 15, 1955, are submitted:

S.I.S. resident in U.K. .... 19  
S.I.S. resident in Bahamas ..... 1  
Candidates for Security Index ... 21  
S.I.S. who departed U.K. ..... 5  
S.I.S. due to arrive U.K. ..... 2

No American espionage subjects were resident in the United Kingdom during the period 1/1/55 to 4/15/55.

1939

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: 5/3/55

FROM : Executives Conference

SUBJECT: SUGGESTION #210-55  
MADE BY SA  
LOS ANGELES OFFICE

See 101/2 min  
G. P.

SUGGESTION: That investigation requested by a Bureau field office of Bureau Legat Offices for location or verification of foreign residence and employment of Security Index subjects, having once been handled by Legat, then be placed in pending inactive status in that Legat office for duration of subject's foreign residence in that country. Legat could prepare ticklers to check this data after 5-month period and see that Bureau and office of origin are advised each six months of subject's continued residence and employment, his departure from that country, and/or his return to the U. S.

Suggestion is within purview of Special Agent's duties.  
Suggestor's supervisor is SAC

PRESENT PROCEDURE: Investigation of type mentioned is requested of Legat by office of origin (routed through Bureau) each six months.

ADVANTAGES STATED: Eliminate administrative work in office of origin in reopening case, Agent file review, and preparing, dictating and transcribing letter and sending it to the Bureau for referral to Legat. Would also save work at Seat of Government and permit closer following of subject's activities abroad.

DISADVANTAGES STATED: None.

SAVINGS: None estimated.

OBSERVATIONS: SAC , Los Angeles, says suggestion has merit and recommends that it be given favorable consideration. SACs (Philadelphia), (New York), and (Baltimore), all recommend adoption to reduce administrative handling of these cases.

1939

Mr. [redacted] in Assistant Director [redacted] Office, advises that the Internal Security Section recommends against adoption of this suggestion for these reasons: (1) office of origin should remain responsible for investigation of those cases; (2) at 6-month intervals office of origin should itself determine whether subject has returned from abroad because it frequently happens that a subject returns without being noticed by Customs Bureau although stops are outstanding; (3) Legal Attaches are already following activities of Security Index subjects in those countries they cover, using the informants and other sources; (4) savings would not be appreciable in view of limited number of Security Index subjects traveling abroad, as of 4/15/55, 247 such subjects were out of the country.

RECOMMENDATIONS:

1. That the suggestion not be adopted.

EXECUTIVES' CONFERENCE CONSIDERATION: RTH:gsr 5/3/55

The Conference today, composed of Messrs. [redacted], recommended unanimously unfavorable. For the reasons indicated herein the Conference felt that the present procedure should be continued.

## Office Memorandum • UNITED STATES GOVERNMENT

TO :  
FROM :

DATE: May 5, 1955

SUBJECT: SECURITY INDEX

SAC Letter 55-31 (O) of April 19, 1955, attached, set up procedure for the field to retain the cancelled Security Index cards previously filed in the Alphabetical Section in the field when subjects are removed solely because they do not meet the new criteria. The field was instructed to mark "CANCELLED" on each such card.

The field has two Security Index cards - one is in all cases filed alphabetically and in most cases the second is filed geographically, with descriptive data and a photograph affixed to the reverse sides. In some cases the second card is not filed in the Geographical Section but is filed instead in the Special Section (if employed by Federal Government, United Nations, et cetera) or Unavailable Section (if imprisoned, out of the country, or missing).

We specified that the field retain the cancelled alphabetical card (having no descriptive data on reverse sides) on these considerations (1) The principal purpose of the procedure is to retain administrative control over the identities of the cases and for that reason it was felt that the cancelled Alphabetical Section cards were sufficient; (2) We sought to avoid the possibility, however slight, of the use of the cancelled cards during the stress of extreme emergency, it being noted that the active cards with descriptive data will actually be handed to Agents to make arrests and (3) as time passes, the descriptive data on the reverse sides of the cards (as of the date of cancellation) will become outdated. Some of the descriptive items are subject to change, such as directions to residences and normal changes in physical appearance.

The Newark and San Francisco Offices have suggested that the descriptive material on the reverse sides of the cancelled Security Index cards (those previously filed in the Geographical, Special or Unavailable Sections in the field) be retained instead of the cancelled alphabetical cards. They state that this practice will avoid time consumed in returning photographs to the case files and that recourse can be had to the cards to assist in identifying unknown Security subjects.

1941

OBSERVATIONS:

Although our original considerations in specifying the alphabetical card are still applicable, if the procedure suggested by the above offices will actually help the field in their investigative work, then it should be adopted. There is a strong possibility, of course, that some of the subjects of cancelled cards are actually deliberately refraining from open subversive activity. They may very well turn up again as our investigations continue. On this basis, I see no objection to allowing the field to retain the cancelled cards bearing photographs and descriptive data on the backs.

RECOMMENDATION:

If you agree the SAC Letter, attached, will go forward amending procedure in line with the foregoing observations. Manual change also attached.

OK  
P

2

(o) SECURITY INDEX -- Refer to SAC Letter 55-30 of April 12, 1955. Application of the revised criteria will result in substantial reduction in Security Index cases. Some subjects will be removed from the Security Index even though there is no affirmative indication of defection from the Communist Party or other subversive groups. To allow for ready reference to such cases, the following procedure is to be followed:

1) When subjects are removed from the Security Index solely on the basis of application of the revised criteria, either during the Security Index review project or thereafter as cases

4/19/55  
SAC LETTER NO. 55-31

ENCLOSURE |

1941  
SAC Let  
55-31

ENC |

are reviewed in the field, retain the Security Index cards pertaining to such subjects previously filed in the alphabetical section.

2) Mark "CANCELLED" across the face of each such card.

3) File the cards together in the same manner as utilized for active Security Index cards, clearly labeling the box or other suitable repository: "CANCELLED SECURITY INDEX CARDS."

4) If the subject of any of these cancelled Security Index cards (a) is subsequently developed as a source (b) becomes an informant (c) otherwise indicates complete defection from subversive groups or (d) is redesignated for the Security Index under the revised criteria, remove and destroy the cancelled Security Index card. Disposition of cancelled cards of subjects removed from the Security Index for other reasons is covered in the Manual of Instructions, 87C 7b (10) and remains unchanged.

Very truly yours,

John Edgar Hoover

Director

4/19/55  
SAC LETTER NO. 55-31

Enc 2

1941

May 5, 1955

PROPOSED CHANGE  
MANUAL OF INSTRUCTIONS  
SECTION IV SEC 6

Page 52b - Under the heading "(c)," change item I. to read:

When subjects are removed from the Security Index solely on the basis of application of the Security Index criteria as cases are reopened and reviewed in the field, retain the Security Index cards pertaining to such subjects bearing the descriptive letter on the reverse sides - i.e., the cards previously filed in the geographical, social or Unfavorable sections. The cards previously filed in the alphabetical section should be destroyed. Those offices maintaining two sets of geographical cards under provisions of the legislation set forth herein, should, of course, retain but one card in each instance, destroying the second geographical card as well as the card previously filed in the alphabetical section.

Under the heading "(c)," item III. should be amended to read:

File the cards together alphabetically in the same manner as utilized for active security Index cards, clearly labeling the box or other suitable repository: "CANCELLLED SECURITY INDEX CARDS."

Reference: Memo from Mr. [REDACTED] to Mr. [REDACTED]  
Re Security Index dated May 5, 1955,

ENC 3

UNRECORDED  
5-16-55

AIR MAIL REGISTERED

*p/w*  
Date: May 16, 1955  
To: Director, FBI  
From: Liaison Representative  
Ottawa, Canada  
Subject: OFFICE PROCEDURES  
ADMINISTRATIVE

*- Gene*  
ReBulet April 18, 1955, which requested that statistics concerning American Security Index/subjects resident in Canada, together with information concerning individuals who would be candidates, and other information on American Communists and American espionage subjects be submitted by diplomatic pouch as of April 15, 1955.

I am presently compiling the statistics requested. It is pointed out, however, that due to the shortage of staff in this office, no separate records have been kept relative to Security Index subjects now in Canada or relative to Communists who have come to this country. It is necessary that all open and closed <sup>and</sup> files be reviewed in order to compile the desired statistics. This review is being expedited to the extent that is possible, but it is necessary to carry on the current work of the office at the same time and, therefore, it is not believed that it will be possible to submit such report as can be compiled until about May 20, 1955.

1942

STANDARD FORM NO. 64

# Office Memorandum • UNITED STATES GOVERNMENT

DATE: April 28, 1955

TO :

FROM :

SUBJECT: SECURITY INDEX REVIEW

## SECURITY INDEX - FILE

In connection with the current review of all Security Index subjects (26,217 as of 4/22/55) there is set out herein for your information the manner in which this review will be supervised at the Seat of Government.

### Cases in Which the Field Recommends Deletions from the Security Index

The Bureau has ordered 7 Special Agents who are experienced in security matters to report to the Bureau on May 2, 1955, to be assigned on a special basis to assist in the review of the memoranda which will be coming in from the field in connection with this project. These 7 Supervisors will be housed in the Identification Division and will review the memoranda which recommend deletions of names from the Security Index. In accordance with the Bureau's decision no file reviews will be made with respect to these memoranda. Each memorandum will be carefully read by these 7 Supervisors to determine whether the facts set forth therein clearly make a case for deleting the subject's name from the Security Index in line with our revised criteria.

Where the case is clear cut the reviewing Supervisor will note on the incoming piece of mail "O.K. to Cancel" followed by his initials. The name of the subject will then be deleted from the Security Index.

Where the incoming memoranda are not clear or there is a question as to whether a clear cut case is made for deleting the name of a subject from the Security Index it will be necessary for the reviewing Supervisor to (1) review the file; (2) prepare a memorandum for the Bureau and (3) where necessary, direct a letter to the appropriate field division. If it is necessary for memoranda to be prepared these memoranda will, of course, be reviewed by appropriate Bureau officials.

1942

Cases in Which the Field Recommends Retentions in the Security Index

In connection with this review the field and the Bureau will strictly apply to all cases the standards set out in our revised criteria. In order to insure that the field has not overlooked any pertinent information, file reviews will be made at the Seat of Government in each instance wherein the field recommends the name of a subject be retained in the Security Index. It is anticipated that as a result of the time being spent on this review in the field there will be a falling-off of mail received at the Seat of Government in Security Index matters. Therefore, in order to assure that those cases which are to be retained in the Security Index are reviewed by our most experienced personnel, the memoranda received from the field recommending the retention of a name in the Security Index will be reviewed by our regular Security Index Supervisors. In each instance they will review the file and where such a review reflects the memorandum from the field is accurate and the recommendation is sound they will note on the original incoming piece of mail "File review reflects O.K. to retain on Security Index." This statement will be followed by the initials of the reviewing Supervisor.

Where the reviewing Supervisor finds the recommendation from the field is not sound he will (1) dictate a memorandum for the Bureau and (2) forward a communication to the appropriate field division instructing them of the action to be taken.

It cannot be determined at this time whether our regular Supervisors can keep abreast of the incoming mail. This will be carefully watched and if a backlog begins to develop steps will be taken to give assistance to the Security Index Supervisors.

As an additional safety factor to insure that only those cases are retained in the Security Index which clearly come within our revised criteria, 5 of our most qualified Supervisors have been designated to check the results of the review originally made by a Security Index Supervisor. These 5 specially selected men will finally approve the case for retention in the Security Index. It is necessary to have 5 men handle this step in order to keep abreast of the tremendous volume which will be coming in from the field. If, however, there is a question in regard to any case being recommended for retention in the Security Index it will be referred by the approving Supervisor to the Section Chief of the Internal Security Section who will pass on it and then refer it to Mr. [redacted] office for additional consideration.

1942

ACTION:

If approved, the above described procedures for handling recommendations to cancel or retain Security Index cards will be followed during this review.

- 3 -

o jk

1943

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO

DATE: May 6, 1955

FROM

SUBJECT: SECURITY INDEX - General

During the past week 15 cards were added to  
the Security Index and 214 cards were cancelled, a net  
decrease of 199 cards.

The Security Index count as of today is  
25,985.

ACTION:

None. This is for your information.

UNRECORDED  
S-17-55

Gen.

(N) SECURITY INDEX -- Refer to SAC Letter 55-31 (O) of April 19, 1955, regarding retention of cancelled Security Index cards. The procedure outlined therein is hereby amended to provide for retention of the cards previously filed in the Geographical, Special or Unavailable Sections of the Security Index. This will permit recourse to the data on the reverse sides of these cards for assistance in security investigations. The cards previously filed in the Alphabetical Section will be destroyed. Further, those offices maintaining two sets of geographical cards under provisions of Manual of Instructions, Sec. 87C, 7b.(6)(b) I., page 30c, should, of course, retain but one card in each instance, destroying the second geographical card as well as the card previously filed in the Alphabetical Section. The cancelled cards retained under this procedure should be filed alphabetically. It will not be necessary to affix descriptive data to reverse sides of cancelled alphabetical cards filed under terms of referenced SAC Letter prior to receipt of this communication. It is imperative that the word "CANCELLED" be marked clearly on the face of each of the cards retained under this procedure.

1945

ALL SUPERVISORS INTERNAL SECURITY  
AND ESPIONAGE SECTIONS

May 17, 1955

SECURITY INDEX

For your information and possible assistance in corresponding with the field in Security Index cases, there is set out hereinafter an airtel directed to Albany, copies to all other offices, under date of May 16, 1955, and bearing the caption "Security Index" which is self-explanatory:

"SECURITY INDEX. Refer to SAC Letter 55-30 of April 12, 1955, setting out revised Security Index criteria.

"The opinion of the Department was sought as to the effect of the resort to the Fifth Amendment by a witness appearing before a Governmental body. The Department was requested to advise as to whether such action should be considered an overt act within the terms of the revised Security Index criteria under the following circumstances;

- (1) When the subject is asked directly concerning present membership in a subversive organization.
- (2) When the question calls for a response as to past membership in such organization.

"The Department's reply is as follows:

"A refusal to answer these two questions must be considered an overt act within the Security Index criteria. There is, of course, the rare possibility that some individual who is not and never has been a member of a subversive organization, may take refuge in the Fifth Amendment, for idealistic reasons. However, your question is limited to those cases where the available information would seem to bring the subject within the criteria except for an overt act within the required period. A subsequent resort to the Fifth Amendment by such a person as outlined in your letter would seem to supply the missing element and negate any inference that he may have changed his beliefs or turned against the organizations or subversive persons with which he was known to have sympathized or supported."

1945

Memo from Mr. . . to all supervisors  
Internal Security and Espionage Sections  
May 17, 1955

"The foregoing is for your guidance in applying the Security Index criteria. I desire to reiterate previous instructions that your Security Index cases be reviewed critically during the course of the Security Index review now in progress and on a continuing basis to insure that our Security Index cases are completely sound and that it is established beyond question that such subjects are potentially dangerous."

- 2 -

*[Signature]*

1946

STANDARD FORM NO. 64

# Office Memorandum • UNITED STATES GOVERNMENT

DATE: May 11, 1955.

FROM:

SUBJECT: SECURITY INDEX REVIEW  
Bufile.

By SAC Letter 55-30 dated April 12, 1955, the new criteria for including individuals in the Security Index were furnished to the field and a new review of all Security Index cases was initiated. The field was instructed to submit airtel reports each Friday of the progress until the review is completed. Offices with less than 1,000 Security Index subjects were instructed to complete the project in 60 days. The remaining offices were instructed to complete the project in 90 days with the exception of New York which is to complete this project within six months.

Airtels from the field of May 6, 1955, reflect that of the 26,328 cases to be reviewed 3,122 have been reviewed and the required data furnished to the Bureau. Of this number the field has recommended that the Security Index cards on 1,489 subjects be cancelled. These figures indicate that the field has reviewed approximately twelve per cent of the cases and has recommended that the Security Index cards be cancelled in 48 per cent of the cases reviewed.

These cases are being processed at the Bureau in accordance with previously approved procedure and as of May 6, 1955, 598 cases had been processed. Of these, 364 cards were cancelled.

ACTION:

None. You will be kept advised of the progress of these reviews on a weekly basis.

UNRECORDED  
5-4-55

Director, FBI

5/4/55

VIA ARMY COURIER

Liaison Representative  
Heidelberg, Germany

OFFICE PROCEDURES  
ADMINISTRATIVE

Rebulet to Paris 4/18/55, received here 4/29/55.

Following is a tabulation of the statistics requested  
as of 4/15/55:

	In area as of 4/15/55	Formerly in area but departed prior to 4/15/55
American Security Index subjects	1*	0
American residents in the area who would be candidates for the Security Index if they return to the USA	4 4*	2 2*
American Espionage Subjects	1	0

The figures marked with an asterisk indicate Americans who fall in the classification indicated but who are or were in East Berlin or East Germany but on whom active investigation is being or has been made of their activities there through sources available in West Germany.

UNRECORDED

4-19-55

(o) SECURITY INDEX -- Refer to SAC Letter 55-30 of April 12, 1955. Application of the revised criteria will result in substantial reduction in Security Index cases. Some subjects will be removed from the Security Index even though there is no affirmative indication of defection from the Communist Party or other subversive groups. To allow for ready reference to such cases, the following procedure is to be followed:

1) When subjects are removed from the Security Index solely on the basis of application of the revised criteria, either during the Security Index review project or thereafter as cases

4/19/55  
SAC LETTER NO. 55-31

#  
55-31

UNRECORDED  
4-19-55

are reviewed in the field, retain the Security Index cards pertaining to such subjects previously filed in the alphabetical section.

2) Mark "CANCELLED" across the face of each such card.

3) File the cards together in the same manner as utilized for active Security Index cards, clearly labeling the box or other suitable repository: "CANCELLED SECURITY INDEX CARDS."

Disposition of cancelled cards of subjects removed from the Security Index for other reasons is covered in the Manual of Instructions, 87C 7b (10) and remains unchanged.

Very truly yours,

John Edgar Hoover

Director

4/19/55  
SAC LETTER NO. 55-31

1947

STANDARD FORM NO. 64

# Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: April 21, 1955

FROM : *AM*

SUBJECT: SECURITY INDEX *Sec 1*  
Bufile  
*pw*

Attached are proposed Manual changes in 87C of the Manual of Instructions to reflect the adoption of revised Security Index criteria, sent to the field in SAC Letter 55-30 of April 12, 1955, copy attached.

With the above we are also integrating the changes resulting from SAC Letter 55-31 of April 19, 1955, in which we are instructing the field to retain the cancelled Security Index cards of subjects who, although removed by application of the new criteria, have given no affirmative indication of defection.

It will be observed that adoption of new Security Index criteria has required alteration of several references to interviews with security subjects. Under the new criteria a subject's failure to furnish information is not a factor for consideration insofar as Security Index status is concerned. We have amended existing provisions to render them consistent with the new criteria.

RECOMMENDATION:

If you approve, the attached changes will be made in the Manual of Instructions.

1947

April 19, 1955

PROPOSED CHANGES  
MANUAL OF INSTRUCTIONS  
SECTION 200

Page 23c - The following should be inserted as the next-to-last paragraph on the page:

The categories specified as a through f, above,  
are to be used as criteria to concern  
the classification of subjects to the reservation of subjects  
in the security index. One and one-half (1 1/2).  
Investigation should be undertaken when cases fall  
within the preceding classification standards under  
existing criteria. If subjects would not be placed  
in the security Index on the information available,  
the classification will consist of three levels actively  
to determine the nature of subversive activities in  
which the subjects have been engaged prior to July  
1948, all aspects of the cases in order that  
a definite result may be found after research to  
Security Index status.

Page 23d - The second paragraph should be amended to read:

Cases should not be opened for investigation  
based on nonspecific or vague allegations which  
do not come within the existing standards for  
opening investigations.

Page 27a - In item (c) I., the heading should be amended to read: Security Index subjects not currently active in a subversive movement

Page 27a - Delete the three paragraphs now carried under item (c) I. and insert the following:

Individuals are removed from the Security Index  
when they are no longer in contact with communists  
or communistic organizations, or when their

Enc 1

removal is based upon application of the provisions  
of the Security Index Criteria set out in 673(3).  
Consideration will be given to interviews with subjects  
prior to cancellation of the security index cards.  
If it is impossible to cancel the cancellation of a  
Security Index card on an individual until the  
individual has been interviewed or a satisfactory  
report has been received from the Bureau, such an interview  
such an interview is impracticable or impossible.

Page 27e - The last paragraph, beginning "In those instances where a subject ...." should be deleted in its entirety.

Page 28d - Under item b.(1), the second paragraph should be amended to read:

It shall include subjects of espionage investigations and any other type of Bureau investigation provided their activities bring them within the scope of the criteria set out in 673(3) herein.

Page 28b - Under item b.(1), the sixth paragraph, beginning "Should it be determined ..." should be deleted and the following paragraph inserted:

Individuals are removed from the Security Index when it is definitely indicated that they have defected from a subversive movement or when removal is based upon application of the provisions of the Security Index Criteria set out in 673(3).

Page 28c - Item (g), beginning "Refusal to furnish ..." should be deleted.

Pages 28d and 29 - The unit headed "(3) Standards for inclusion in the Security Index" should be deleted in its entirety, inserting the following:

(3) Criteria for placing and retaining names in the index.

(a) The addition to and retention of names in the Security Index shall be covered by the following criteria:

EN C - 2 -

1947

I. No name shall be added to or retained in the subject list unless one or more of the following situations has been established through investigation:

(A) Subject has had membership or participation in the affairs of a religious revolutionary organization within the last 3 years as shown by overt acts or statements manifested through reliable sources, informants, or individuals.

(B) Subject has had membership or participation in the affairs of one or more Iran organizations, which adhere to the policies and doctrines of a revolutionary group, in a leadership capacity or in active substantial participation in the furtherance of the aims or purposes of the Iranian organization within the last 3 years as shown by overt acts or statements manifested through reliable sources, informants, or individuals.

(C) Investigation has developed information that on his/her individual, though not a member or participant in the affairs of a revolutionary organization, he/she adheres or has sympathy with its aims and is likely to stay in the organization presented by a religious revolutionary to the public. Such an action by overt acts or statements within the last 3 years established through reliable sources, informants, or individuals.

(D) Although investigation has failed to establish the conditions set forth in the first two cases, it has developed sufficient evidence to indicate that subject can be reasonably expected to continue to do so in the future.

X  
ENC - 3 -

1947

national defense and public safety  
of the United States in time of emergency.

II. In evaluating interviews insofar as Security  
intelligence is concerned you should be  
guided as follows:

(A) Whether a subject of a security  
investigation by a positive statement  
to interviewing agrees clearly indicates  
a continued adherence to the purposes  
and principles of a Communist  
organization or a front organization,  
the positive statements shall be considered  
an overt act on the part of the subject  
in establishing continued adherence.

(B) Other than as indicated above, interviewers  
with regard to the number of potential  
security risks involved are not to be  
considered as factors requiring the  
placing or retaining of types of persons  
on the security index; the degree, type  
of cooperation or partial cooperation are  
not to be regarded as such factors.

(b) Item I(D), above, must be given strict  
interpretation. It is not to be construed  
as a "certainly" factor not otherwise meeting  
SECURITY INDEX STANDARDS, but where there is  
overriding evidence to indicate the security  
index case, the subject may be put on List I.  
further, the record of action for retention in or  
removal from the security index shall be  
kept in full and more specifically those factors  
which made the individual eligible in its  
provision.

(c) When subjects are removed from the security  
index because of the dissolution of the  
Communist Party, the record of action for removal  
from the security index shall be kept  
available for reference in accordance with  
procedures set out in item (b) above.

ENC - 4 -

1947

Page 32b - The second paragraph beginning "While it is imperative..." should be deleted in its entirety.

Page 32b - The third paragraph beginning "Then sufficient information is at hand..." should be amended to read as follows:

When sufficient information is at hand to permit satisfactory evaluation of a subject's present sympathies and it is concluded that he should no longer be scheduled for apprehension as a dangerous subversive, authority to interview the subject should be obtained from the Bureau. The Bureau will not authorize the cancellation of a security index card without concurrent action being taken to interview of the subject. See OJD 60(2), (c) and (d).

Page 32b - Paragraph five should be amended to read:

If upon interviewing a subject proves cooperative to the extent that his security index card should be canceled, it is the Bureau's intent to have the Bureau containing the results of the interview together with a recommendation for cancellation. Cancellation should be made only upon receipt of advice that the Bureau's security index card has been canceled.

Page 32b - Immediately preceding the paragraph beginning "In all instances where ..." insert the following under separate subheadings:

(a) Subjects removed from the Security Index solely upon loss of classification of the Security Index criteria, without classification or reclassification.

As Security Index cases are reviewed upon reprocessing in the files, where will be discovered in a file report will be removed from classification of the Security Index criteria and will be placed in the file. In the event of a classification, if the classification is still in the criteria will be reclassified to remove certain subjects even though there is no continuing classification.

ENC - 5 -

Although these subjects will in fact be removed from the security index, the following procedure should be followed to allow for possible future reference to these cases.

- I. When subjects are removed from the security index subject on the basis of application of the security index criteria no cards are received and reviewed in the field, retain the security index cards pertaining to such subjects previously filed in the classification section.
- II. Mark "CANCELLED" across the face of each such card.
- III. File the cards together in the same manner as utilized for active security index cards, clearly labeling the box or other suitable repository: "CANCELLED SECURITY INDEX CARDS."
- IV. If the subject of any of these cancelled Security Index cards (a) is subsequently developed as a source; (b) becomes an informant; (c) exercises influence to protect itself from subversive groups or (d) is passed along to the security office, review and destroy the cancelled Security Index card.

Page 33c - The first paragraph under the heading "(2) Inclusion in the security Index" should be amended to read as follows:

In recommending a subject employed at a Key Facility for addition to the security index, the form 4-122 will contain (1) the key facility geographical reference number, (2) the abbreviations for the agency having security responsibility and (3) the abbreviations for the interested agencies obtained from the Department of Defense Key Facilities List. The interested agencies should be identified on the FD-122 to assure proper dissemination of reports but will not appear on the Security Index cards returned from the Bureau.

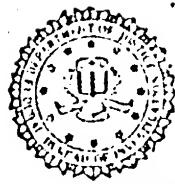
ENC - 6 -

1947

Page 39 - Under the heading "II. Subsequent reports" the fourth paragraph should be amended to read as follows:

Each time that a case is reopened and brought up to date, it should be critically analyzed in the light of the Security Index criteria set out in and 7b.(3) herein. This procedure must be followed on a continuing basis for each security index subject.

ENC - 7 -



## UNITED STATES DEPARTMENT OF JUSTICE

PERSONAL ATTENTION  
STR TLY CONFIDENTIAL  
SAC LETTER NO. 55-30

## FEDERAL BUREAU OF INVESTIGATION

In Reply, Please Refer to  
File No.

April 12, 1955 WASHINGTON 25, D.C.

## RE: SECURITY INDEX

A. Review Project

As I pointed out in SAC Letter 55-8 of February 2, 1955, the Attorney General has advised me that he does not have the funds or manpower to review the Security Index cases. This means, of course, that the responsibility for the soundness of these cases rests entirely upon the FBI, placing us in the undesirable position of being both the investigator and prosecutor with respect to these subjects, most of whom are United States citizens. We must take every means at our disposal to insure that these cases are completely sound and that it is established beyond question that the subjects are potentially dangerous.

The general review of all Security Index cases in the field is being reinstated, effective at once. This is not a continuation of the review initiated by the above SAC Letter. It is a complete restudy of each and every Security Index case in the light of newly-adopted criteria set forth hereinafter. Be guided by these instructions:

1. Analyze thoroughly each Security Index case in your office in light of the new criteria, below.
2. Following analysis of each case, send a memorandum to the Bureau containing the following items and utilizing the following headings:
  - (a.) Under the heading "Reference," refer specifically to this communication.
  - (b.) Under the heading "Succinct Resume of Case," set out a clear concise picture of subject's activities. You must not attempt to incorporate by reference any data set out in a previous memorandum submitted in response to SAC Letter 55-8, above. The memoranda required herein must be entirely complete in themselves. I will not tolerate general statements or mere conclusions regarding the facts in these cases.
  - (c.) Under the heading "Recommendation," set out your recommendation in each case to either "Retain in Security Index" or "Remove from Security Index." Each recommendation must state specifically the basis for retaining subject in or removing subject from the Security Index. The specific activities bringing the subject within the revised

#55-30 Enc 8 UNCLOSURE - 194



1947

criteria and the fact that the information comes from reliable informants or sources must be shown.

(d.) Under the heading "Detcom Tabbing," set out these data:

(1) Present tabbing of subject.

(2) Whether or not subject has been approved for Detcom tabbing under the new criteria in SAC Letter 55-12 (A) of February 10, 1955, noting specifically whether or not Security Index cards have been received from the Bureau bearing the stamp "DETCOM" in large red letters.

(3) If not previously approved under the new criteria, set out your recommendation as to Detcom tabbing together with the specific basis for such recommendation.

Follow the procedure outlined in SAC Letter 55-12 (A), above, with regard to removal of Detcom and/or Comstab tabbing and designations for Detcom under the new standards.

3. Each SAC is being held personally responsible for each recommendation submitted. Each SAC must personally approve the recommendation submitted by his office with regard to Security Index status of each subject, excepting the larger offices under the conditions noted specifically in SAC Letter 55-8, above.

4. Submit an airtel captioned "Security Index Review" each Friday, beginning April 22, 1955, setting out (1) total number of cases to be reviewed, (2) number of cases in which data required herein have been forwarded to Bureau and (3) of the latter number, how many contain recommendations to remove subjects from the Security Index.

5. The reviews must be completed within 60 days from receipt of this communication by all offices with less than 1000 Security Index cases and within 90 days by the remaining offices excepting New York, which must complete the project within six months. All offices must start the review immediately.

4/12/55  
SAC LETTER NO. 55-30

Enc - 9 -

1947

6. I want you to discuss this matter fully with both Agent and Supervisory personnel and point out to them the vital necessity of studying the Security Index cases critically and objectively. Application of the new criteria to your cases will undoubtedly result in substantial reduction in the Security Index throughout the field.

7. Under the Security Index review project, each case must be analyzed as it stands. Do not request authority to interview or any other action of the Bureau in the memoranda submitted in the review project. Interviews already authorized should be conducted and the results considered under the review project, but they must not delay submission of recommendations regarding Security Index status by the deadline date.

B. Security Index Criteria

Effective at once, the addition to and retention of names in the Security Index shall be governed by the following criteria:

1. No name shall be added to or retained in the Security Index unless one or more of the following situations has been established through investigation:

(A) Subject has had membership or participation in the activities of a basic revolutionary organization within the last 5 years as shown by overt acts or statements established through reliable sources, informants, or individuals.

(B) Subject has had membership or participation in the affairs of one or more front organizations, which adhere to the policies and doctrines of a revolutionary group, in a leadership capacity or by active substantial participation in the furtherance of the aims or purposes of the front organization within the last 3 years as shown by overt acts or statements established through reliable sources, informants, or individuals.

(C) Investigation has developed information that an individual, though not a member or a participant in the activities of a subversive organization, has anarchist or revolutionary beliefs and is likely to seize upon

4/12/55  
SAC LETTER NO. 55-30

Enc 10



1947

the opportunity presented by a national emergency to endanger the public safety as shown by overt acts or statements within the last 3 years established through reliable sources, informants, or individuals.

(D) Although investigation has failed to establish overt acts or statements on the part of a subject within the time limits set out above, facts have been developed which clearly and unmistakably depict the subject as a dangerous individual who could be expected to commit acts inimical to the national defense and public safety of the United States in time of emergency.

II In evaluating interviews insofar as Security Index status is concerned you should be guided as follows:

(A) Whenever a subject of a security investigation by a positive statement to interviewing Agents clearly indicates a continued adherence to the doctrines, aims or purposes of a revolutionary organization or a front organization, the positive statement shall be considered an overt act on the part of the subject in establishing continued adherence.

(B) Other than as indicated above, interviews with Security Index subjects or potential Security Index subjects are not to be considered as factors requiring the placing or retaining of names of persons on the Security Index; for example, lack of cooperation or partial cooperation are not to be regarded as such factors.

With regard to the new criteria, I want to make it exceedingly clear that item 1, (d), above, must be given strict interpretation. It is not to be construed as a "catchall" for cases not otherwise meeting Security Index standards, and there must be overwhelming evidence to support any Security Index case predicated upon the terms of item 1. (d). Further, during the Security Index review and on a continuing basis thereafter any recommendation for retention in or addition to the Security Index based upon item 1. (d) must note specifically those factors which bring the individual cases within its provisions.

Very truly yours,

4/12/55  
SAC LETTER NO. 55-30

John Edgar Hoover

Director

ENC 11

INRECORDED  
4-29-55

Office Memorandum • UNITED STATES GOVERNMENT

TO

DATE: April 29,  
1955

FROM

SUBJECT: BUREAU'S SECURITY PROGRAMS

In accordance with instructions, I spoke to Special Agents assigned to security work in the Chicago, Seattle, San Francisco and Los Angeles Offices on April 12, 13, 14 and 15, 1955, respectively. At such offices, I also consulted with the Special Agents in Charge and supervisory officials as to problems in the security field. The discussion with the Agents lasted about one and a half hours, followed by a half-hour or so of answering questions, and the remainder of the day available was taken up with supervisors and the SAC.

I followed the same line as the talk before the Washington Field and New York Agents, as reflected in the attached memorandum to you dated March 25, 1955. At the same time using additional current examples to illustrate our problems. Basically, my intent was to insure that the Agents know there is a very definite problem facing us in the security field today; that we are carefully examining our procedures in the light of this problem; and thereafter we are enthusiastically and aggressively going ahead with our various security programs in order to meet the terrific responsibilities we have in the field of security. I made it no secret that while we are using a careful approach, we are in no way retreating nor being intimidated by the current controversy on security.

During these visits, I found a need to let the Agents know the pitch, as they were uncertain as to whether Bushau was retreating. I made it clear this was not so, and painted a picture of the problem and the need to be cognizant of it and not to be plunging blindly ahead, but to weigh and evaluate what is happening and to adjust

*Frankly handled*  
*as a difficult situation*  
*but well known and understood*  
*by Bureau staff*  
*and now being handled*  
*as a difficult situation*

UNRECORDED  
4-29-55

ourselves accordingly. I stated there can be no retreat, as we must meet our responsibilities; at the same time we must be sure we are not providing ammunition to cripple our security programs.

I found enthusiasm and drive among the Agents, but some uncertainty, which I resolved promptly. I laid stress on the responsibility of each Agent to constantly think before acting; that it just makes pure common sense when the attack is on to think in order that we will not provide ammunition to the enemy. I told the Agents that the basic formula which has been applied to the Bureau in its security work still holds true; namely, that we can't stand still--we must forge ahead through careful planning and careful execution of our plans. We weigh each problem in the light of value to be obtained as against the risk involved and, where the value outweighs the risk, we go ahead aggressively, after reducing the risk to the absolute minimum through careful planning and organization.

I encouraged questions on a frank basis and the Agents responded, as a result of which I was able to make the Bureau's position clear as to why we insisted on certain rules and courses of action. The response was good because the Agents could understand the logic and reasons behind the Bureau instructions. The field is not looking for soft answers or excuses, but wants the facts so it can adjust itself accordingly and be positive in its approach.

Such as the Attorney General had approved our issued standards for the Security Index before I left, I covered this and explained that it would result in a drastic cut in our Security Index.

UNRECORDED  
4-29-76

3. Security Index Review

Los Angeles and San Francisco particularly questioned whether they could complete the review of Security Index cases within 90 days. (Los Angeles has over 4,000 and San Francisco over 2,300 on the Index.)

They were advised that the Bureau desires the deadline be met, for obvious reasons; that if they cannot complete it by the deadline, the Bureau will consider their problems in view of the large number on their Index. They were told they should approach this problem with the idea they will meet the deadline.

4

1948

STANDARD FORM NO. 64

## Office Memorandum • UNITED STATES GOVERNMENT

TO : THE DIRECTOR

DATE: May 13, 1955

FROM :

SUBJECT: SECURITY INDEX *GenL.*  
Bufile

The following is a report on the status of the Security Index since the last count was furnished to you on April 8, 1955.

<u>Week of</u>	<u>New Cards Added</u>	<u>Cards Cancelled</u>	<u>Net Change</u>
April 9-15	9	133	- 124
April 16-22	14	117	- 103
April 23-29	5	38	- 33
April 30 - May 6	15	214	- 199
May 6-13	11	664	- 653
	54	1,166	- 1,112 //

During the above-mentioned period there was a net decrease in the Security Index of 1,112 cards.

For your information, during the preceding four-week period 38 cards were added and 219 cards were cancelled, a net decrease of 181 cards.

The Security Index count as of today is 25,332.

ACTION:

This is for your information.

1949

STANDARD FORM NO. 64

# Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: May 4, 1955

FROM :

SUBJECT: SECURITY INDEX REVIEW  
Bufile

By SAC Letter 55-30 dated April 12, 1955, the new criteria for including individuals in the Security Index were furnished to the field and a new review of all Security Index cases was initiated. The field was instructed to submit airtel reports each Friday of the progress until the review is completed. Offices with less than 1,000 Security Index subjects were instructed to complete the project in 60 days. The remaining offices were instructed to complete the project in 90 days with the exception of New York which is to complete this project within six months.

Airtels from the field of April 29, 1955, reflect that of the 26,328 cases to be reviewed 1,657 have been reviewed and the required data furnished to the Bureau. Of this number the field has recommended that the Security Index cards on 809 subjects be canceled. These figures indicate that the field has reviewed approximately six per cent of the cases and has recommended that the Security Index cards be canceled in 49 per cent of the cases reviewed.

These cases are being processed at the Bureau in accordance with the procedure set out in Mr. Baumgardner's memorandum of April 28, 1955, attached.

ACTION:

None. You will be kept advised of the progress of the reviews on a weekly basis.

ADDENDUM 5/5/55 WGO:mjt

Limited number of cases reviewed (6%) does not permit accurate projection of results in terms of cancellations. Subsequent memoranda will tend to establish pattern and allow better estimate of total deletions. We are studying letters recommending cancellation to determine principal bases wherein these cases fall short of new criteria. Results of analysis will be incorporated into next memorandum to be submitted early next week.

1950  
charged to  
47-157

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO Director, FBI

DATE: 5-19-55

FROM SAC, San Francisco (

SUBJECT: SECURITY INDEX-REVIEW PROJECT

Reference SAC Letter # 55-30, dated April 12, 1955.

It has been noted by the San Francisco Office that a number of security subjects on whom Security Flash Notices have been posted are being removed from the Security Index under the Security Index Review Project. The responsibility for the whereabouts and activities of a security subject does not necessarily cease with his removal from the Security Index. It is felt that the Security Flash Notice serves as another tool which could continue to be used in keeping up with the whereabouts of security subjects which do not remain on the Security Index.

As far as the field is concerned, when Security Flash Notices have already been placed, time and effort is expended in removing this notice, whereas if the Security Flash Notice should remain, such effort will be nil.

Section 87C, Manual of Instructions, provides that the Security Flash Notice will be placed only in cases where security subjects are on the Security Index. It is suggested that the Bureau consider changing the Manual of Instructions to provide that Security Flash Notices, where previously placed, be continued if so desired by the field even though a subject is removed from the Security Index.

*file*  
Assistant Attorney General

cc - Vr.  
cc - Vr.

1951

May 23, 1955

Director, FBI

SECURITY INDEX LIST

T6511

There is attached hereto a current list of the names of the individuals maintained in the Security Index. Names included in the main portion of the list are arranged alphabetically. The names of individuals coming within four designated groups are listed on separate pages. Following each name is information reflecting the race, sex, birth date, Bureau file number and the Bureau field office covering the residence of the individual.

It is requested that this list be given utmost security.

Enclosure

Note on Yellow Only:

Espionage Section of the Special Section not included. The four designated groups are:

Foreign Government Employees

United Nations Employees

Pro-Tito Yugoslavs

U. S. Government Employees

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(5)

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24 MAY 1955

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24 MAY 27 1955

1952

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO

DATE: May 20, 1955

FROM

O  
SUBJECT: SECURITY INDEX - Elmer

During the past week 11 cards were added to the Security Index and 569 were cancelled, a net decrease of 558.

The Security Index count as of today is 24,774.

ACTION:

None. This is for your information.

1953

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

DATE: April 27, 1955

TO

FROM

SUBJECT: SECURITY INDEX  
CANCELLED CARDS

SAC Letter 55-31 dated April 19, 1955, advised the field to retain Security Index cards cancelled during the current Security Index review as not coming within the revised Security Index criteria. The cards are to be filed in a separate index labelled "Cancelled Security Index Cards."

Copies of cancelled Security Index cards are presently retained at the Seat of Government in the Statistical Section. A duplicate Security Index is maintained by the SAC at Quantico, Virginia, for use in the event of an emergency relocation. It is believed advisable that as Security Index cards are cancelled, in the future, the SAC at Quantico should remove such cards from the current Security Index and file them separately under a heading "Cancelled Security Index Cards," thus providing the Bureau at the relocation site with copies of the cards which will be in the field offices in this category. No additional filing cabinets will be needed at Quantico as adequate filing space is presently available.

ACTION:

If you approve, this memorandum should be routed to the SAC at Quantico in order that this procedure can be instituted. If approved, appropriate guide cards will be transmitted to Quantico to assist in the filing.

1954

STANDARD FORM NO. 64

# Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: May 16, 1955

FROM :

SUBJECT: DELINQUENCY IN SECURITY INVESTIGATIONS

## SYNOPSIS:

Each month we follow the field closely on the status of security work by analyzing the backlog of pending cases and delinquency in Espionage, Internal Security, Security Matter and foreign intelligence cases in classifications and . Status of these cases as of April 30, 1955, is set forth herein.

Encouraging development in April was sharp decrease in pending active matters in the entire field in the security classifications from 22,628 to 21,249. Delinquent matters also decreased substantially from 7,623 to 6,594 with the resultant over-all statistical decrease from 33.6 per cent to 30.9 per cent.

The delinquent security cases in the New York Office decreased from 2,719 to 1,945, decreasing delinquency from 45.9 per cent to 35.7 per cent. The number of pending active matters in the classification decreased in the New York Office from 4,462 to 4,129 and the delinquent items in this classification decreased from 2,287 to 1,595.

Letters are being sent to the large offices indicated by asterisks on page 4 and to the smaller offices indicated by asterisks on page 7 herein, commenting upon their delinquent condition and pointing out the necessity of bringing their security cases to current status.

## RECOMMENDATION:

The field will continue to be followed closely regarding security delinquency and you will be advised of the results of the review of the May, 1955, administrative reports.

1954

Memo to Mr.

, May 16, 1955

DETAILS

Since December, 1951, we have been following, on a monthly basis, the twelve field offices having a large proportion of our pending security work and since March, 1952, all offices. We have written letters to the twelve offices and to other offices where progress in reducing the backlog of work and delinquency has not been satisfactory.

The April, 1955, administrative reports from all offices reflect that the total pending active matters in the classifications and decreased substantially from 22,628 to 21,249. The delinquent items decreased from 7,623 to 6,521, which represents a statistical decrease of from 33.6 per cent to 30.9 per cent.

The following statistics reflect the status of pending work including both pending active and pending inactive matters and delinquency for all field divisions as of December 31, 1951, and the progress for the last four months:

<u>Classification</u>	<u>TOTAL PENDING MATTERS</u>				
	<u>CLASSIFICATIONS</u>				<u>ALL FIELD DIVISIONS</u>
	<u>12-31-51</u>	<u>1-31-55</u>	<u>2-28-55</u>	<u>3-31-55</u>	<u>4-30-55</u>
1,314	1,017	1,000	933	888	
32,812	21,790	21,840	21,244	20,175	
2,895	3,556	3,681	3,701	3,510	
Total	37,021	26,363	26,521	25,878	24,573

1954

Memo to Mr.

, May 16, 1955

**TOTAL DELINQUENT MATTERS**  
**CLASSIFICATIONS**  
**ALL FIELD DIVISIONS**

<u>Classification</u>	<u>12-31-51</u>	<u>1-31-55</u>	<u>2-28-55</u>	<u>3-31-55</u>	<u>4-30-55</u>
	525	137	186	142	123
	22,518	5,969	6,210	6,590	5,674
	<u>1,719</u>	<u>700</u>	<u>831</u>	<u>891</u>	<u>797</u>
<b>Total</b>	<b>24,762</b>	<b>6,806</b>	<b>7,227</b>	<b>7,623</b>	<b>6,594</b>

The following statistics reflect the total of pending active matters, delinquency and percentage of delinquency of all offices since January 31, 1953.

**CLASSIFICATIONS**  
**ALL FIELD DIVISIONS**

<u>Date</u>	<u>Pending Active Matters</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
1-31-53	24,098	11,772	48.8%
2-28-53	22,935	11,233	46.9%
3-31-53	23,033	10,890	47.3%
4-30-53	22,100	9,120	41.3%
5-31-53	21,740	9,730	44.8%
6-30-53	20,970	9,558	45.6%
7-31-53	20,180	9,411	46.6%
8-31-53	19,493	8,495	43.6%
9-30-53	19,224	7,571	39.4%
10-31-53	19,141	5,580	34.3%
11-30-53	19,833	6,655	33.5%
12-31-53	19,947	6,749	33.2%
1-31-54	20,520	7,494	36.5%
2-28-54	21,488	6,007	27.9%
3-31-54	21,848	6,617	20.2%
4-30-54	21,752	6,757	31.6%
5-31-54	21,863	7,822	35.8%
6-30-54	22,278	7,407	33.2%
7-31-54	22,977	7,163	31.6%
8-31-54	22,361	7,010	31.3%
9-30-54	23,011	6,720	29.1%
10-31-54	22,452	6,413	28.5%
11-30-54	23,179	6,918	29.7%
12-31-54	23,181	6,697	28.8%
1-31-55	22,878	6,806	29.7%
2-28-55	23,118	7,227	31.2%
3-31-55	22,628	7,623	33.6%
4-30-55	21,249	6,594	30.9%

1954

Memo to Mr.

, May 16, 1955

Status of Security Work in Twelve of the Larger Offices

The following statistics reflect the progress of the twelve larger offices we have been closely following since December, 1951. These offices have approximately 80 per cent of the total Security Index cards and a high percentage of the pending work and delinquency in classifications.

STATISTICS FOR TWELVE OFFICES  
SECURITY INDEX COUNT AND FOR  
MATTERS

<u>Office</u>	<u>Security Index Cards 4-30-55</u>	<u>Pending Matters 3-31-55</u>	<u>Active Matters 4-30-55</u>	<u>Percentage Delinquent 3-31-55</u>	<u>4-30-55</u>
* New York	7,186	5,920	5,445	45.9%	35.7%
* Los Angeles	4,228	2,258	2,135	30.0%	34%
San Francisco	2,318	1,306	1,357	26.0%	24%
* Chicago	1,447	1,517	1,461	52.2%	54%
* Detroit	1,332	868	858	44.0%	39%
Philadelphia	1,190	933	819	32.0%	21%
* Newark	909	1,042	1,095	38.0%	32%
Seattle	679	352	323	24.0%	25%
* Boston	677	612	601	34.0%	28%
* Cleveland	673	503	451	32.0%	33%
Minneapolis	514	481	423	10.0%	20%
* New Haven	480	447	370	25.0%	33%
Total	21,633	16,239	15,338		

\* Letters being sent to offices indicated. See page 8 herein.

The over-all statistics for the eleven offices other than New York Office since August 31, 1952, are as follows:

1954

Memo to Mr.

, May 16, 1955

<u>Date</u>	<u>Pending Active Matters ( )</u>	<u>Delinquent Matters ( )</u>	<u>Percentage Delinquent</u>
8-31-52	12,611	7,589	60.2%
9-30-52	11,367	5,732	50.4%
10-31-52	11,286	4,957	43.9%
11-30-52	11,148	4,844	43.5%
12-31-52	10,937	4,578	41.9%
1-31-53	10,730	4,696	43.8%
2-28-53	10,721	4,358	40.6%
3-31-53	10,069	4,019	39.9%
4-30-53	9,411	2,887	30.7%
5-31-53	9,277	3,447	37.2%
6-30-53	8,964	3,532	39.4%
7-31-53	8,908	3,758	42.2%
8-31-53	8,547	3,618	42.3%
9-30-53	8,601	3,249	37.8%
10-31-53	8,845	2,785	31.4%
11-30-53	9,434	2,871	30.4%
12-31-53	9,552	3,261	34.1%
1-31-54	9,814	3,318	33.6%
2-28-54	10,266	3,021	29.4%
3-31-54	10,188	2,998	31.5%
4-30-54	10,201	3,209	39.8%
5-31-54	9,840	3,920	37.5%
6-30-54	8,839	3,679	32.4%
7-31-54	10,317	3,348	33.4%
8-31-54	10,048	3,364	32.7%
9-30-54	10,669	3,488	31.9%
10-31-54	10,557	3,376	34.5%
11-30-54	11,063	3,822	33.6%
12-31-54	11,092	3,728	36.9%
1-31-55	10,772	3,976	32.2%
2-28-55	10,651	3,429	34.1%
3-31-55	10,319	3,518	33.3%
4-30-55	9,893	3,301	

New York Office

In January, 1954, the New York delinquency stood at 53 per cent. It was reduced, however, in February, 1954, to 32 per cent and during the period March through September, 1954, averaged 38 per cent. In October, 1954, the New York security delinquency dropped to 30.9 per cent, on November 30, 1954, to 29.3 per cent, and on December 31, 1954, to 26.4 per cent, the figure in each successive instance representing the lowest percentage of delinquency in the security classifications which had existed in the New York Office since this matter has been followed on a regular basis by the Bureau. In January, 1955, the New York security

1954

Memo to Mr.

, May 6, 1955

delinquency increased from 26.4 per cent in December, 1954, the lowest figure ever computed for that office, to 27.7 per cent as of January 31, 1955. The security delinquency as of February 28, 1955, was 40.5 per cent, increasing to 45.9 per cent as of March 31, 1955.

The New York administrative report for April, 1955, reveals that security delinquency has been reduced sharply to 35.7 per cent as of April 30, 1955. Pending active matters in classifications and dropped from 5,920 to 5,445 while delinquent matters also decreased substantially from 2,719 to 1,945. It was noted that New York's over-all delinquency decreased during the past month from 32 per cent to 25.6 per cent. We are sending a letter to New York commenting upon their progress during the past month and instructing that they continue in their efforts to bring security delinquency to lower levels.

The New York Office has approximately 25 per cent of the pending active matters in the classifications in the entire field. This office also has approximately 29 per cent of the number of delinquent items in these classifications throughout the field. The average delinquency in all other offices at the end of April, 1955, was approximately 29.4 per cent. The New York delinquency was 35.7 per cent as previously noted.

The bulk of the New York backlog and delinquency is in the classification. During March, 1955, the number of pending active matters in the classification in the New York Office decreased from 4,462 to 4,129. The number of delinquent matters in this classification decreased from 2,287 to 1,595 with a statistical decrease from 50.1 per cent for March 31, 1955, to 38.6 per cent as of April 30, 1955.

#### Status of Security Work in the Remaining Forty Offices

The remaining forty offices are listed according to the percentage of delinquency on April 30, 1955, in total matters in classifications. These statistics reflect the progress during April, 1955. It should be noted that many of the smaller offices have no pending matters in classifications and their entire pending backlog is in classification matters.

1954

Memo to Mr.

, May 16, 1955

<u>Office</u>	<u>Active Matters 3-31-55</u>	<u>4-30-55</u>	<u>Percentage Delinquent 3-31-55</u>	<u>4-30-55</u>
* Mobile	39	29	18%	41%
* Charlotte	102	115	23%	36%
* Pittsburgh	346	345	21%	34%
* Atlanta	88	83	20%	33%
* Dallas	102	94	28%	30%
* St. Louis	289	271	27%	28%
* Washington Field	1,146	1,013	24%	27%
* Denver	154	132	17%	27%
* Milwaukee	227	237	32%	27%
* San Diego	300	297	33%	26%
* Albany	304	303	26%	25%
Anchorage	39	40	18%	25%
Knoxville	31	21	16%	25%
Louisville	41	43	12%	24%
Cincinnati	307	303	27%	24%
Houston	65	58	29%	22%
Baltimore	498	403	28%	22%
Kansas City	89	106	25%	21%
Salt Lake City	71	70	30%	20%
Indianapolis	172	153	28%	20%
Miami	186	205	3%	19%
El Paso	39	32	23%	19%
Springfield	129	112	12%	16%
Norfolk	61	55	24%	16%
Phoenix	101	99	18%	15%
Butte	60	54	13%	14%
New Orleans	160	123	10%	14%
Oklahoma City	43	36	35%	14%
Omaha	53	73	11%	14%
Honolulu	33	24	3%	12%
Portland	136	104	7%	12%
Richmond	80	67	34%	10%
Buffalo	449	444	9%	9%
Albuquerque	51	54	22%	9%
Little Rock	29	23	7%	9%
Birmingham	36	29	11%	7%
San Antonio	55	55	7%	7%
San Juan	196	134	16%	7%
Savannah	39	32	28%	6%
Memphis	42	40	2%	2%

\* Letters sent to offices indicated regarding delinquent status.  
 See page 8 herein.

1954

Memo to Mr. [redacted], May 16, 1955

The following figures illustrate the progress of the forty offices as a whole since December 31, 1952, as reflected in the administrative reports:

<u>Date</u>	<u>Pending Active Matters</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
12-31-52	6,228	1,691	27.2%
1-31-53	6,080	1,554	25.6%
2-28-53	6,103	1,515	24.6%
3-31-53	5,936	1,542	26.0%
4-30-53	5,864	1,414	24.1%
5-31-53	4,897	1,726	29.3%
6-30-53	5,611	1,577	28.1%
7-31-53	5,146	1,358	26.0%
8-31-53	5,095	1,323	24.1%
9-30-53	5,050	1,219	24.0%
10-31-53	4,987	1,087	21.8%
11-30-53	5,180	1,355	26.1%
12-31-53	5,280	1,301	24.6%
1-31-54	5,562	1,444	25.9%
2-28-54	5,997	1,347	22.5%
3-31-54	6,079	1,431	23.5%
4-30-54	6,174	1,327	21.5%
5-31-54	6,733	1,710	25.4%
6-30-54	7,022	1,522	21.6%
7-31-54	6,910	1,590	23.0%
8-31-54	6,728	1,520	22.5%
9-30-54	6,710	1,410	21.0%
10-31-54	6,594	1,398	21.2%
11-30-54	6,767	1,519	22.4%
12-31-54	6,449	1,477	22.4%
1-31-55	6,216	1,201	19.3%
2-28-55	6,347	1,317	20.7%
3-31-55	6,389	1,386	21.7%
4-30-55	5,911	1,348	22.8%

Letters to the Field

Letters are being sent to the large offices indicated by asterisks on page 4 and to the smaller offices indicated by asterisks on page 7 herein. A total of 19 letters are being sent to the field in this matter, commenting upon existing delinquency and pointing out the necessity of bringing security cases to and maintaining them at proper levels.

1955

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

DATE: 5/20/55

TO :

FROM :

SUBJECT:

SECURITY INDEX CARD STATISTICS

There are 25,262 persons represented in the Security Index (as of May 16, 1955). This is a net decrease of 1,058 or 4% under last month. Of the total, 23,443 or 92.8 percent are communists.

The race of Chinese in the index are now shown separately in the race breakdown on the attached table.

A detailed table is attached in duplicate. The table shows as of May 16, 1955, the distribution of the subjects by field office, nationalistic tendencies, dangerousness, sex, race, and citizenship. Also the number on "special lists" are shown. A key to abbreviations is attached.

1955

KEY TO ABBREVIATIONS USED IN SECURITY INDEX

AL	Alien
CS	Comsab
DC	Detcom
KF	Key Figure
NA	Naturalized
NB	Native Born
TF	Top Functionary
UN	Unknown
AEP	Atomic Energy Program Employees
BUL	Bulgarian
COM	Communist Party, USA
ESP	Espionage Subjects
FGE	Foreign Government Employees
GOV	United States Government Employees
HUN	Hungarian
ISL	Independent Socialist League
JFG	Johnson Forest Group
MCI	Muslim Cult of Islam
MIS	Miscellaneous
NPR	Nationalist Party of Puerto Rico
PPA	Proletarian Party of America
RUS	Russian
SUA	Socialist Union of America
SWP	Socialist Workers' Party
UNE	United Nations Employees
UPR	Union of the People for the Establishment of the Republic of Puerto Rico
YUG	Yugoslavian

ENCLOSURE /

SOCIETY INDEX OF PASTORAL STATISTICAL DATA												DECEMBER 1955																		
PASTORAL STATISTICAL DATA												PASTORAL STATISTICAL DATA																		
(1) PASTORAL		(2) TOTAL		(3) PASTORAL STATISTICAL DATA												(4) PASTORAL		(5) PASTORAL		(6) PASTORAL		(7) PASTORAL								
PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL	PASTORAL							
16,812	13,443	1	3	304	72	149	24	463	37	36	66	735	7	22	7,422	4,367	1,058	41	18,462	13,340	10,397	5,228	522	128						
261	257															104	43	16	15	207	44	5	5	262	18	1	1			
25	25															16	6	1	21	23	1	1	26	2						
26	25															9	2	1	19	22	1	1	16	7						
23	16															154	44	42	209	118	249	71	6	1	269	57	1	1		
277	292															6	3	3	4	11	11	5	5	262	18	1	1			
11	11															268	152	27	3	216	142	6	6	604	38					
642	616															164	14	20	1	73	6	2	2	221	32					
259	219															16	12	6	27	39	7	7	79							
79	79															24	11	1	6	995	647	1064	344	39	15	1162	276			
34	30															540	48	112	7	327	61	158	27	3	143	45				
1462	1315															45	16	16	1	154	109	480	162	9	2	574	79			
186	170															702	49	36	2	113	30	61	2	2	39	6				
653	604															28	5	5	1	72	48	121	8	5	6	130	8			
65	65															49	7	10	1	881	392	876	347	48	4	1080	189	3	1	
140	138															403	49	56	3	119	5	12	2	1	14	1				
1273	1161															10	2	2	1	159	15	65	4	4	1	26	1	4	43	
16	16															38	5	16	1	51	17	61	5	2	52	16				
74	74															39	25	6	1	171	73	175	59	7	3	209	35			
68	68															91	56	16	1	32	41	66	1	1	43	2				
244	236															6	1	4	3	1	4	7	2	6	3	3				
45	46															7	2	1	1	10	3	19	7	2	17	2	1	33		
6	6															791	62	92	1	2291	1434	3076	968	77	4	3806	207	1	33	
6125	3923															12	27	3	1	10	3	19	7	2	17	2				
10	10															1	1	1	1	12	3	13	1	1	11	6				
15	15															3	1	1	1	75	26	59	36	3	1	66	1			
66	51															20	7	2	1	216	82	235	56	4	1	278	15			
224	262															71	48	10	1	263	146	346	58	5	2	623	6			
431	358															101	72	20	1	6	9	9	5	2	5	4				
6	7															1	1	1	1	206	200	657	156	11	4	753	73			
826	786															1	361	25	80	1	248	154	293	102	4	3	369	33		
602	525															4	65	19	33	1	47	26	42	9	2	53	19			
73	73															32	7	6	1	4300	2733	5224	1697	161	41	6507	575	26	17	
7123	6701	1	2	48	12	56	3	111	20	10	151	10	-1710	152	156	13	6	6	6	20	10	29	1	23	7					
10	10															5	1	1	1	12	5	27	6	2	32	3	21	6		
1097	1022															38	12	6	5	672	474	662	225	2	1	922	122	1	1	
10	4															267	12	6	5	623	474	662	225	2	1	922	122	1	1	
10	4																													

EVC 2

1956

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

/ TO :  
/ FROM :

DATE: May 19, 1955

SUBJECT: SECURITY INDEX REVIEW  
Bufile

In connection with the Security Index review now in progress, airtels from the field of May 13, 1955, reflect that, of the 26,328 cases to be reviewed, 5,003 have been reviewed and the required data furnished to the Bureau. Of this number, the field has recommended that the Security Index cards on 2,399 subjects be cancelled. These figures indicate that the field has reviewed approximately 19 per cent of the cases and has recommended that the Security Index cards be cancelled in 48 per cent of the cases reviewed.

These cases are being processed at the Bureau in accordance with previously approved procedure and, as of May 13, 1955, 1,602 cases have been processed. Of these, 974 cards were cancelled. 61%

ACTION:

None. You will be kept advised of the progress of these reviews on a weekly basis.

1958

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO

DATE: May 13, 1955

FROM

O  
SUBJECT: SECURITY INDEX — Sec. 1.  
Bufile

By memorandum of April 7, 1955, we requested the advice of the Department as to the effect of the invocation of the Fifth Amendment by witness before Governmental body with regard to application of new Security Index criteria. Memorandum from Assistant Attorney General of April 26, 1955, advised refuge in Fifth Amendment should be construed as an overt act within terms of the Security Index criteria. This matter was also considered by the Executives' Conference on May 2, 1955.

Attached are Assistant Attorney General memorandum, above, and Executives' Conference memorandum of May 10, 1955, dealing with this matter.

RECOMMENDATION:

For guidance of the field during Security Index review and thereafter, we are attaching proposed airtel to all offices advising of Departmental opinion.

If you approve, the attached airtel, which is on Plastiplate, will be sent to the field. After initialling the Plastiplate should be returned to Mr. [unclear], Room [unclear] for duplicating and mailing.

1958  
5-16-55

To: COMMUNICATIONS SECTION. MAY 16, 1955

Transmit the following message to, ALBANY

RECORDED-45

- 1958

SECURITY INDEX. Refer to SAC Letter 55-30 of  
April 12, 1955, setting out revised Security Index criteria.

The opinion of the Department was sought as to the  
effect of the resort to the Fifth Amendment by a witness  
appearing before a Governmental body. The Department was  
requested to advise as to whether such action should be  
considered an overt act within the terms of the revised Security  
Index criteria under the following circumstances:

- (1) When the subject is asked directly concerning  
present membership in a subversive organization.
- (2) When the question calls for a response as to  
past membership in such organization.

1958

5-16-55

Airtel to Albany  
May 13, 1955

The Department's reply is as follows:

"A refusal to answer these two questions must be considered an overt act within the Security Index criteria. There is, of course, the rare possibility that some individual who is not and never has been a member of a subversive organization, may take refuge in the Fifth Amendment, for idealistic reasons. However, your question is limited to those cases where the available information would seem to bring the subject within the criteria except for an overt act within the required period. A subsequent resort to the Fifth Amendment by such a person as outlined in your letter would seem to supply the missing element and negate any inference that he may have changed his beliefs or turned against the organizations or subversive persons with which he was known to have sympathized or supported."

The foregoing is for your guidance in applying the Security Index criteria. I desire to reiterate previous instructions that your Security Index cases be reviewed critically during the course of the Security Index review now in progress and on a continuing basis to insure that our Security Index cases are completely sound and that it is established beyond question that such subjects are potentially dangerous.

HOOVER

NOTE ON YELLOW:

See memo \* to \* 5/13/55 in captioned matter.  
Basis for this airtel is letter from AAG dated 4/26/55 captioned "Program for Apprehension and Detention . . .," and Executives' Conference memo dated 5/10/55 captioned "Emergency Detention Program - Subjects Invoking the Fifth Amendment."

list  
Office Memorandum • UNITED STATES GOVERNMENT

1959

TO : MR. ██████████

DATE: May 23, 1955

FROM : MR. ██████████

SUBJECT: SECURITY INDEX LIST  
Enc.

SAC2

The Security Index list as of May 16, 1955, has been prepared. One copy is attached herewith for transmittal to the SAC, Quantico, for retention in his personal custody with the other vital records maintained at the FBI Academy.

RECOMMENDATION:

1. That this memorandum and attached list be forwarded to the SAC, Quantico, marked Personal and Confidential, Registered, Return Receipt Requested.
2. That upon receipt, the SAC, Quantico, place the attached list with the other vital records maintained at Quantico, personally destroy by burning the old Security Index list in his possession and note hereon that such action has been taken.
3. That thereafter, this memorandum be returned to the Bureau, marked for my attention.

Bureau  
5/25/55

Enclosure

WGO:mjt  
(6)

RECORDED-27 100-358096-1757

811-3 MAY 31 1955

cc - Mr. ██████████  
 cc - Mr. ██████████  
 cc - Mr. ██████████  
 cc - SAC, Quantico  
 cc - Mr. ██████████

S-112

200

JL

17 JUN 2 1955

1960

Office Memorandum • UNITED STATES GOVERNMENT

DATE: May 27, 1955

TO :

FROM :

SUBJECT: SECURITY INDEX - GenL.

*pw*  
During the past week 3 cards were added to the Security Index and 770 were cancelled, a net decrease of 767.

The Security Index count as of today is 24,007.

ACTION:

None. This is for your information.

1961

STANDARD FORM NO. 64

Office Memorandum ; UNITED STATES GOVERNMENT

TO :

DATE: May 20, 1955

FROM :

SUBJECT: SECURITY INDEX *(initials)*  
Bufile

By letter of April 26, 1955, Assistant Attorney General advised that resort to the Fifth Amendment by an individual appearing before a Governmental body should be construed as an overt act within the terms of the revised Security Index criteria. This matter was also considered by the Executive Conference on May 2, 1955.

This ruling by the Department was brought to the attention of all offices by airtel dated May 16, 1955, a copy of which is attached.

It is felt that since the decision of the Department actually supplements and enlarges upon our Security Index criteria, their ruling should be incorporated into the Manual for the guidance of the field.

RECOMMENDATION:

Attached for approval are proposed changes in the Manual of Instructions 87-C, in line with the foregoing observations.

May 20, 1955

PROPOSED CHANGES  
IN PARAGRAPH 1. INSTRUCTIONS  
SECTION 87-C

Page 29 - The heading at the top of the page "(c) When subjects are removed ..." shall be redesignated as "(1)."

Insert at the top of the page as item "(c)" the following:

With regard to the effect of resort to the Fifth Amendment by a witness appearing before a Congressional body, the question is: Is it proper to advise an attorney whether such action should be considered an overt act within the terms of the security laws criteria under the following circumstances: (1) when the subject has  
been advised of his right to remain silent, and (2) when a  
subpoena duces tecum is issued to him and the question calls  
for a response he does not wish to furnish in such organization.  
The logical choice fairly has to be left to the counsel to  
answer these questions. It is considered an overt act  
within the security laws criteria. There is, of course,  
the rare possibility that some individual who is not a  
lawyer, such as a notary public or a notary of a corporation, may  
take refuge in the Fifth Amendment for protective purposes.  
However, your question is directed to those cases where  
the attorney's privilege would come into play the subject  
wishes his privilege be protected and he wishes the  
attorney to advise him. A situation of this kind is in  
itself unusual. In such a situation, the attorney  
should be advised of the fact that if he advises his  
client to do something like this, he is committing him to an  
action which may be interpreted as giving him advice which  
which he has no right to have or which is illegal or improper.

This does not mean that refuge in the Fifth  
Amendment should not be taken in case of an  
attempt to elicit information from a witness in  
a criminal proceeding or in a proceeding which is

Enc 1

1961

scope and extent of subversive activity of the individual  
and the organization he belongs to  
be analyzed critically and objectively  
thus they are completely bound and that it is established  
that a classification of suspects are possibly  
guilty.

ENC 2.

2

1962

286  
287

STANDARD FORM NO. 64

# Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: May 2, 1955

FROM :

SUBJECT: SUGGESTIONS 286-55 AND 287-55  
(SUBMISSION OF REPORTS IN SECURITY INDEX CASES)

*Mem* The above suggestions, from Houston and Baltimore, respectively, are being considered together since they pertain to the same general subject. In brief, it is suggested that the Bureau discontinue the requirement of annual report in routine security cases and the semi-annual report in the key facility cases (subjects on SI) when there has been no reported activity since the preceding report. Instead, it is suggested that the field be permitted to submit a memorandum noting the fact that there has been no activity, cutting out negative checks with informants and the recommendation of the office with regard to continued retention of the subject in the Security Index.

## OBSERVATIONS:

These suggestions are overlooking the Bureau's fixed responsibilities with regard to dissemination. We must keep the Department advised with regard to all subjects included in the Security Index. Further, in the case of Security Index subjects employed in key facilities, it is incumbent upon us to keep the appropriate intelligence services advised of the status of these cases. We would be bound to advise the intelligence services of the status of these cases at least by memorandum. Considering our further responsibility to advise the Department of Justice, it appears most desirable to commit the information to report form. The fact that a report reflects negative contacts with security informants does not mean that the information is not pertinent.

I want especially to point out that the type of case discussed in each of the above suggestions will be all but eliminated at the completion of the current Security Index review. The new criteria imposed specific time limitations and where inactivity by an individual subject extends beyond the limits the subjects are to be removed from the Security Index.

1962

Under our instructions the field does not reopen a case for the preparation of the periodic reports for that purpose alone. Our instructions require that upon reopening each such case is to be analyzed critically to determine if Security Index status is justified.

Since the Department is not reviewing our Security Index cases it becomes imperative that our cases be entirely sound from every standpoint, our nominations for Security Index being tantamount to ordering the arrest of the subject concerned. We will, for this reason, continue to require annual reports on routine subjects and semi-annual reports on key facility subjects in the Security Index even though many names are removed during the course of the present review.

The use of a memorandum for the purpose suggested could leave the implication with the field that the periodic review of this case and the check with informants is of a routine nature. Quite the opposite is true, for reasons indicated above..

RECOMMENDATION:

If you approve this memorandum should be referred to the Training and Inspection Division to advise that the Domestic Intelligence Division definitely opposes the above suggestions.

1962  
287-55

1) Section 87-C (Page 39) II of the Manual of Instructions reflects that cases of all Security Index subjects must be reopened and placed in a pending status one year from the date of the initial summaries (and each year thereafter) for the purpose of preparing annual investigative reports. The office indices and any material centralized through the case file since the most recent report should be reviewed and the case brought up to date to determine the subject's current activities. The Manual further states if no subversive information is available, the fact that appropriate confidential informants have been contacted with negative results should be submitted in report form. According to the Manual, this is necessary in order that the Department can be advised of the status of the case of each individual who is listed for apprehension in case of an emergency.

There are a number of SI subjects in the Baltimore Office who are not top functionaries, key figures or employed in key facilities, and whose names are retained in the Security Index simply because they have had CP activity in the past, and during interview were uncooperative. In many of these cases, it has been found that at the time an annual report is due, there is no current CP activity or front activity to report and the report merely reflects current residence, employment and a current negative check with security informants. It appears that the submission of reports in this type case is superfluous and a considerable

saving in paper work would be effected if the Bureau could alter its instructions with reference to the submission of annual reports in cases of this nature. It is felt that the submission of a letter would suffice in this type case, and the letter could reflect the desirability of retaining the subject on the Security Index.

The Manual of Instructions also states that reports on Security Index subjects who are employed in key facilities must be submitted every six months. In a like manner, the Baltimore Office has some key facility subjects whose names are retained on the Security Index because of their past CP activity and the fact that they have been uncooperative during interview. It appears that the same line of reasoning as reflected above would apply in these latter cases.

ENCLOSURE /

1962

286-65

Houston

b. In reference to Security type cases within the Houston Office, the following was noted: A review of the Security type files reflect there are approximately 62 SI subjects in the Houston Division, each requiring an annual report. Of these SI subjects, many are inactive in the Communist Party and have been inactive for some time. Nevertheless, each requires an annual report which consists mainly of negative information.

It appears that a memorandum reflecting these subjects as being inactive, together with a contact form, would be sufficient in this type case, thereby eliminating the necessity of regular reports on these subjects. Of course, it should be noted in the event the subject subsequently becomes active he would be immediately added to the key figure list and reported according to present Bureau policy.

-1962-

ENCLOSURE 2

1963

STANDARD FORM NO. 64

# Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: 5/6/55

FROM :

SUBJECT: SUGGESTIONS #286-55, #287-55  
PAPERWORK MANAGEMENT

*b7D*  
SUGGESTIONS: Houston suggests elimination of the annual report required on activity of Security Index subjects when the case is routine. Many subjects are inactive and the report consists mainly of negative information. A memorandum to the file would be sufficient. Baltimore makes a similar suggestion. Baltimore also suggests that reports on Security Index subjects who are employed in key facilities not be submitted every six months, as presently required, when there is nothing significant to report. A letter would suffice.

OBSERVATIONS: Inspector , Domestic Intelligence Division, recommends unfavorably on both suggestions. Houston and Baltimore have overlooked the Bureau's responsibilities for dissemination of information. We must advise both the Department and the appropriate intelligence services of the status of these cases and it is best to commit the information to report form. The fact that a report shows negative contact with security informants does not mean that the information is not pertinent. These cases are not reopened annually for the sole purpose of writing a report but rather to re-analyze the subject and his situation with regard to Security Index status. Further, the type of case mentioned in these two suggestions will be all but eliminated upon completion of the current Security Index review. New criteria permit removal from the Security Index by reason of inactivity for a specified time.

RECOMMENDATION:

That neither of the suggestions be adopted

1964

STANDARD FORM NO. 64

# Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: May 24, 1955

FROM :

SUBJECT:

SECURITY INDEX REVIEW *Security*  
Bufile

In connection with the Security Index review now in progress, airtels from the field of May 20, 1955, reflect that, of the 26,320 cases to be reviewed, 6,030 have been reviewed and the required data furnished to the Bureau. Of this number, the field has recommended that the Security Index cards on 3,185 subjects be cancelled. These figures indicate that the field has reviewed approximately 26 per cent of the cases and has recommended that the Security Index cards be cancelled in 47 per cent of the cases reviewed.

These cases are being processed at the Bureau in accordance with previously approved procedure and, as of May 20, 1955, 2,946 cases have been processed. Of these, 1,669 cards were cancelled. *57%*

ACTION:

None. You will be kept advised of the progress of these reviews on a weekly basis.

1965

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR

DATE: 5/19/55

FROM :

SUBJECT:

At present there are 5 persons in the Security Index identified as Government employees.

1 of the 5 is being removed from the Security Index today and the Department will be advised on Monday of the removal.  
( , Post Office, case opened May 6, 1955.

The 4 remaining employees are as follows:

1. Post Office Department, New York City  
investigation completed August, 1954  
case pending
2. Post Office Department, New York City  
investigation completed July 17, 1953  
supplemental data sent Post Office  
April, 1955  
Suspended.
3. Civil Aeronautics Administration  
Cold Bay, Alaska  
investigation closed April, 1955  
approved for Security Index by Department prior to  
case pending April, 1955.
4. Signal Corps Supply Depot, Army, Philadelphia, Pa.  
investigation closed November, 1954  
case pending

1966

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI  
FROM : SAC, Norfolk ( [initials]  
SUBJECT: SECURITY INDEX

DATE: 6/6/55

Reference is made to SAC Letter 55-30.

In view of the criteria set forth in referenced SAC Letter, it was recommended that \_\_\_\_\_, was., SM-C, Bufile \_\_\_\_\_, Norfolk file \_\_\_\_\_, be removed from the Security Index.

\_\_\_\_\_, was., SM-C, Bufile \_\_\_\_\_, Norfolk file \_\_\_\_\_, has also been removed from the Security Index.

Bureau Airtel to Albany dated May 16, 1955, advises that in response to particular questions, the Department advised "a refusal to answer these two questions must be considered an overt act within the Security Index criteria." It is to be noted that the questions presented to the Department pertained to a witness appearing before a governmental body resorting to the Fifth Amendment when asked directly concerning membership in a subversive organization.

\_\_\_\_\_ was interviewed by Bureau Agents on May 8, 1953 at the Norfolk Office at which time he declined to answer any questions concerning his membership in the Communist Party.

On April 27, 1953, \_\_\_\_\_ refused to be interviewed by Agents of the FBI regarding subversive activities against the U. S. Government. stating that he had a constitutional right not to be interviewed.

Should the opinion given by the Department be construed that refusal to answer specific questions asked by FBI Agents constitutes an overt act within the Security Index criteria, or is this opinion limited to appearances under oath before other governmental bodies such as congressional committees?

1956

June 17, 1955

SAC, Norfolk 1

Director, FBI (

SECURITY INDEX

Reurlet June 6, 1955.

The opinion of the Department as to the effect of the resort to the Fifth Amendment by a witness appearing before a Governmental body does not apply to the refusal by a security subject to answer specific questions asked by Bureau Agents.

The Security Index criteria specify that interviews with Security Index subjects or Potential Security Index subjects are not to be considered as factors for placing or retaining of names of persons on the Security Index unless by a positive statement on interview the subject indicates a continued adherence to the doctrines, aims or purposes of a revolutionary organization or a front organization. A positive statement is considered an overt act on the part of the subject in establishing continued adherence. For your information these criteria were considered and approved by the Department.

1957

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: June 3, 1955

FROM :

SUBJECT: SECURITY INDEX

(R) During the past week 8 cards were added to the Security Index and 738 were cancelled, a net decrease of 730 Security Index cards.

The Security Index count as of today is 23,277.

ACTION:

None. This is for your information.

1969

STANDARD FORM NO. 64

# Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: June 1, 1955

FROM :

SUBJECT: SECURITY INDEX REVIEW  
Bufile

In connection with the Security Index review now in progress, airtels from the field of May 27, 1955, reflect that, of the 26,323 cases to be reviewed, 3631 have been reviewed and the required data furnished to the Bureau. Of this number, the field has recommended that the Security Index cards on 4,125 subjects be cancelled. These figures indicate that the field has reviewed approximately 34 per cent of the cases and has recommended that the Security Index cards be cancelled in 47 per cent of the cases reviewed.

These cases are being processed at the Bureau in accordance with previously approved procedure and, as of May 27, 1955, 4,419 cases have been processed. Of these, 2,303 cards were cancelled, or 52.1 per cent.

ACTION:

None. You will be kept advised of the progress of these reviews on a weekly basis.

1969  
Chayet to  
26-173X

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

AIRTEL

Transmit the following ~~TELETYPE~~ message to:

~~FBI, Los Angeles (~~

5/27/55

Director, FBI  
Attention: Assistant Director

SECURITY INDEX REVIEW.

Re SAC Letter 55-30. Total cases to be reviewed - 4,211. Number of cases reviewed to date - 1175. Number of cases recommending deletion from Security Index - 425.

A review of letters emanating from the Bureau in response to recommendations made by this office under this program would indicate that in the Bureau's review information received from highly confidential sources is being considered in the light of investigative leads rather than as factual documentary information. Several requests have been received to make additional contacts with informants which are highly confidential sources. This office contemplates, in reviewing material in connection with SAC Letter 55-30, when material derived from highly confidential sources, to consider this material as documentary proof of evidence of CP activity and/or membership. This policy will be followed.  
UACB

1970

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

AIR-TEL--

FBI NORFOLK (

6/3/55

Transmit the following Teletype message to:

DIRECTOR (REGISTERED MAIL)

0 SECURITY INDEX REVIEW

Re SAC Let #55-30, 4/12/55.

1. Total number of cases to be reviewed - 3.
2. Total number of cases forwarded to Bureau - 7.
3. Number of recommendations to remove from S. I. - 3.

1971

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

AIRTEL

Transmit the following ~~CONFIDENTIAL~~ message to:

FBI, HOUSTON (

6/3/55

DIRECTOR, FBI

RE: SECURITY INDEX REVIEW

Re SAC Letter 55-30 dated 4/12/55.

- (1) Total No of Cases to be Reviewed - 25
- (2) No of cases in which data required in ref SAC Let have been forwarded the Bureau - 48
- (3) Of the latter no, 31 contain recommendations to remove subjects from SI.

1972

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

Transmit the following Teletype message to:

AIR TEL - AIR MAIL  
AND REGISTERED MAIL

V  
FBI KANSAS CITY ( 6/3/55  
DIRECTOR, FBI

RE: SECURITY INDEX REVIEW

- GEN. LTR.

Re SAC Let 55-30

(1) Total number of cases to be reviewed	45
(2) Number of cases in which data forwarded to Bureau	36
(3) Recommendations to remove subjects from Security Index	24

1973

FEDERAL BUREAU OF INVESTIGATION

UNITED STATES DEPARTMENT OF JUSTICE

FBI, BIRMINGHAM ( 6/3/55.

Transmit the following Teletype message to:

DIRECTOR, FBI (

AIRTEL

RE: SECURITY INDEX REVIEW.

Re SAC Letter 55-30, dated 4/12/55.

For information of Bureau:

1. Total number of cases to be reviewed:	11
2. Number of cases in which data required has been forwarded Bureau	3
3. Recommendation to remove subjects from SI	3

1974

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

AIRTEL

Transmit the following Teletype message to:

FBI, OMAHA (

6/3/55

DIRECTOR, FBI (

AIR MAIL

SECURITY INDEX -

Re SAC letter 55-30 dated 4/12/55.

(1) Total number of cases to be reviewed by the Omaha Office is 14.

(2) Number of cases in which data required in referenced SAC letter has been forwarded to Bureau is 23.

(3) Of this latter number, recommendations were made to remove 21 subjects from the Security Index.

1075

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

AIRTEL

Transmit the following Teletype message to:

FBI, EL PASO ( 5-3-55

DIRECTOR, FBI )

SECURITY INDEX REVIEW

Reference SAC Letter 55-30.

1. Total number of cases to be reviewed - 14.
2. Number of cases in which data required have been forwarded to the Bureau - 13.
3. Of cases forwarded to the Bureau, 5 have been recommended for removal from Security Index.

It should be noted that in addition to the above, the one remaining Security Index file has been reviewed and letter of recommendation is being typed.

1976

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

AIR TEL

Transmit the following Teletype message to:

FBI NEW ORLEANS ( )

6/3/55

DIRECTOR, FBI

REGISTERED - AIR MAIL

SECURITY INDEX REVIEW

1. Total cases to be reviewed	76
2. Number of cases in which data required has been furnished to Bureau.	51
3. Number of cases in which recommendation made to remove subjects from Security Index	21

1977

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

FBI, ATLANTA ( )  
Transmit the following Teletype message to:

6-3-55

DIRECTOR, FBI ( )

AIR-TEL

SECURITY INDEX REVIEW

Re SAC Letter 55-30-dated 4-12-55.

H  
Item 1: 23; Item 2: 15; Item 3: Ten recommendations to  
remove.

1978

FEDERAL BUREAU OF INVESTIGATION

UNITED STATES DEPARTMENT OF JUSTICE

*7/1/55*

AIRTEL  
Transmit the following Teletypemessage to:

FBI, CHICAGO (

JUNE 3, 1955

DIRECTOR, FBI ) (AM)

SECURITY INDEX REVIEW

*7 - 62-2812*

Re SAC Letter 55-30 dated April 12, 1955.

1. Total number of cases to be reviewed

1,546

2. Number of cases in which data required  
have been forwarded to Bureau

638

3. Of the latter number 323 have contained  
recommendations to remove subject from  
the Security Index.

1979

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

-----  
ATPTED

transmit the following Teletype message to:  
FBI, Los Angeles (

6/3/55

Director, FBI (

Security Index Review. Re SAC Letter 55-30. Total cases to be reviewed - 4,211. Number of cases reviewed to date - 1325. Number of cases recommending deletion from Security Index - 500.

1980

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

Transmit the following Teletype message to:

FBI, Detroit ( ) 6/3/55

Director, FBI

SECURITY INDEX — CANNON

As of this date total number of cases to be reviewed 951. Number of cases in which data required forwarded to Bureau, 357. Number recommending removal from SI, 272.

1981

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

FBI, SAVANNAH ( ,

-----  
6/3/55

Transmit the following Teletype message to:

✓ DIRECTOR, FBI

.....AIR TEL.....

O SECURITY INDEX REVIEW.

+ Re SAC Letter 55-30.

Originally eight cases to be reviewed. Data on eight cases forwarded  
Bureau. Recommendation submitted six subjects be removed from Security  
Index. Project completed Savannah Division.

1922-

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

FBI, SAN FRANCISCO

6-3-55

Transmit the following TELTYPE message to:

DIRECTOR, FBI      AIR-TEL

SECURITY INDEX REVIEW

Total number on Security Index at start of review 1035.

Total number of letters submitted as of this date 1057.

1/ Total number of letters containing recommendations to remove subjects from Security Index as of this date 140.

1923

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

--ALRTEL--

Transmit the following Teletype message to: BUREAU

FBI, PHILADELPHIA 6/3/55

SECURITY INDEX REVIEW

(1) Total cases to be reviewed - 1191.  
(2) Number of cases in which required data submitted  
to Bureau - 499.  
(3) Number of recommendation to remove from SI - 231.

1984

FEDERAL BUREAU OF INVESTIGATION

UNITED STATES DEPARTMENT OF JUSTICE

Washington, D.C. 20535

Transmit the following Teletype message to: Int'l

Phoenix

Director, FBI

6/3/65

SECURITY INDEX - GENEVA FILE

To: SAC Let 55-30.

1. 83 cases to be reviewed.  
2. 46 cases reviewed to date, including submission of required data to Bureau. Balance of 37 cases to be reviewed.  
3. 27 subjects recommended to be removed from SI.

1985

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

Transmit the following Teletype message to:

FBI, WASHINGTON OFFICE ( 6-3-55 )

DIRECTOR, FBI AMMEL

O SECURITY INDEX. Re SAC Letter 55-30.

- (1) Total No. of cases to be reviewed: 10.
- (2) No. of cases in which data required herein have been forwarded to the Bureau: 21.
- (3) No. of cases containing recommendation to remove from Security Index: 16.

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

Transmit the following Teletype message to:

BUREAU ( AIRTEL  
FBI, LITTLE ROCK 6-3-55 MINUTE  
DIRECTOR, FBI  
SECURITY INDEX REVIEW. REACINT 55-50.  
1. TOTAL CASES TO BE REVIEWED ~ 10.  
2. NUMBER CASES DATA FORWARDED BUREAU ~ 9.  
3. RECOMMENDATIONS TO REMOVE FROM SI ~ 6.

1987

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

AIRTEL  
Transmit the following 7/16/55 message to: BUREAU  
FBI, SALT LAKE CITY 6/3/55  
DIRECTOR, FBI

SECURITY INDEX REVIEW

Re SAC letter 55-30 dated 4/12/55.

(1) There are 76 Security Index cases to be reviewed under this project by the SU Division.

(2) Fifty-one cases have been forwarded to the Bureau.

(3) Fifteen cases have been recommended removed under this new project, one which was not recommended removed has been removed by the Bureau.

1988

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

AIRTEL  
Transmit the following ~~7/1/55~~ message to: BUREAU

FBI, BUTTE ( ) 6/3/55

DIRECTOR, FBI ( )

J SECURITY INDEX REVIEW.

Cases to review - ~~6/3/55~~ 79  
Required data forwarded Bureau on 63  
Recommended for removal 21

1980

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

AIRTEL

Transmit the following Teletype message to:

FBI SAN DIEGO

6-3-55

DIRECTOR

SECURITY INDEX REVIEW.

Re SAC Let 55-30 and Buairtel 5-19-55.

Total number of cases to be reviewed by San Diego - - - 211

Number of cases in which data required has been forwarded to Bureau - - - - - 149

Number to be removed from Security Index - - - - - 48

1220

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

FBI, BALTIMORE

6/3/55

AIR TEL

Transmit the following Teletype message to:

DIRECTOR, FBI

SECURITY INDEX REVIEW. RE SAC LETTER NO. 55-30.  
Total number of cases to be reviewed 342.  
Number of cases forwarded to Bureau containing required data 306.  
Number containing recommendations to remove subjects from  
Security Index 116.

For the info of the Bureau, the above total of 342 represents an  
addition of one SI subject over the total of 341 carried in  
previous airtels. This addition is (Bufile )  
who was ruc'd by Miami FD-128 dated 5/25/55 and concerning whom  
Miami has not submitted an SI review letter. UACB, Baltimore  
will submit SI review letter on

1991

FEDERAL BUREAU OF INVESTIGATION

UNITED STATES DEPARTMENT OF JUSTICE

FBI, DALLAS (

6/3/55

Transmit the following Teletype message to:

DIRECTOR, FBI (

SECURITY INDEX REVIEW

Re SAC Letter 55-30, dated 4/12/55.

The Dallas Office has 53 SI subjects to review. Of this number 51 file reviews have been completed and 44 letters have been forwarded to the Bureau. Of the latter number 23 contain the recommendation to remove the subject from the SI and 21 contain the recommendation to retain the subject in the SI.

1992

# F.B.I. RADIogram

FROM WASHDCU

6-4-55

2:13 AM

DIRECTOR

DEFERRED

SECURITY INDEX REVIEW. RE SAC LET 55-30, DATED APRIL 12 LAST  
AND DOWNGRADING DATED APRIL 16 LAST. FOURTEEN REVIEWS SUBMITTED  
THIS WEEK, NINE BEING RECOMMENDED FOR REMOVAL FROM SECURITY  
INDEX. EIGHTEEN REVIEWS REMAIN.

Date: April 29, 1955  
To: Director, FBI  
From: Legat, Mexico ( )  
Subject: OFFICE PROCEDURES  
ADMINISTRATIVE

ReBulet April 13, 1955.

In accordance with Bureau instructions there are recorded hereinunder the data requested by the Bureau in its letter of reference:

I.	Total number of American Security Index subjects residing in Mexico and under investigation by this office as of April 15, 1955.	43
II.	Total number of Americans residing in Mexico who are considered probable candidates for the Security Index in the event they should return to the United States.	60
III.	Total number of Security Index subjects from the United States who have been in Mexico during the past six months period, who have been investigated by this office and have returned to the United States during that period.	14 "
IV.	Total number of American espionage subjects presently residing in Mexico or who have been in Mexico.	

It is pointed out that in connection with the above figures this office is not always in possession of information

1993

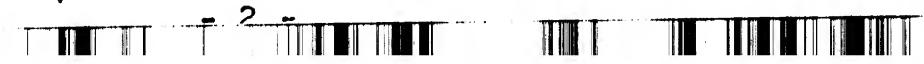
4/29/55

Director, FBI  
RE: OFFICE PROCEDURES  
ADMINISTRATIVE

concerning whether or not a subject has been placed on the Security Index of one of the domestic field divisions. In many instances this office will have received a copy of a summary report which records in the administrative pages thereof that a Form FD 122 has been submitted to the Bureau recommending the subject's inclusion on the Security Index, but this office has not been furnished information concerning the Bureau's decision with regard thereto. In view of the fact that the Mexico City Office will be required to maintain such statistics in the future, it is suggested that this office be appropriately advised concerning the Security Index status of subjects who are residing in Mexico and are under investigation.

In connection with the above statistics it is further pointed out that, whereas Mexican citizens who are closely associated with the American Communist Group were included on statistics previously furnished to the Bureau, the above figures are limited to United States citizens.

In accordance with Bureau instructions the statistical data set forth above will be included in future semi-annual accomplishment reports.



MEMORANDUM  
FBI - WASH. D. C.

Office of Inspection and Training • UNITED STATES GOVERNMENT

TO :

DATE: May 2, 1955

FROM :

SUBJECT: SUGGESTION NUMBER 280-55  
REVISION OF FORM FD-186

The SAC of the Norfolk Office has suggested that the description appearing on the above-mentioned form be revised to correspond with the description on the back of Security Index cards. He points out that by revising this description so that it will be form with the form on which it is to be copied, i.e., the Security Index card, considerable time will be saved in transposing the description.

Form FD-186 is used in connection with the Bureau Security Index Program. The Internal Security Section interposes no objection to the revision of this form as suggested by the Norfolk Office; however, it is felt that no revision should be made until depletion of the present supply of Forms FD-186. For the information of the Training and Inspection Division, there is attached a blank Security Index card containing the description on the reverse side for comparison with the description appearing on the Form FD-186.

RECOMMENDATION:

That this memorandum be referred to the Training and Inspection Division to indicate that the Internal Security Section interposes no objection to the suggested revision when it becomes necessary to print another supply of Forms FD-186.

1974

AMERICAN  
Office Memorandum • UNITED STATES GOVERNMENT

DATE: May 13, 1955

FROM:

SUBJECT: SECURITY INDEX  
Eufile

The attached letter from the Legal Attaché, Mexico City, dated April 29, 1955, captioned "Office Procedures - Administrative" sets forth certain statistics regarding espionage and security subjects of United States citizenship residing in Mexico. In connection therewith the Legal Attaché noted that his office is not always in possession of information as to whether or not a subject has been placed on the Security Index. He notes that in many instances his office will have received a copy of the summary report which reflects in the administrative pages that the subject had been recommended for inclusion in the Security Index but that he had not been furnished information concerning the Bureau's decision with regard thereto. He recommended that since the Mexico City Office will be required to maintain certain statistics with regard to Security Index subjects his office be advised concerning the Security Index status of subjects who are residing in Mexico and are under investigation. Concerning the Legal Attaché's comments Mr. [redacted] questioned "Why not?"

The Legal Attaché, Mexico City, has not been specifically advised as to the Security Index status of each security subject traveling in Mexico because:

(1) The need for same has not arisen previously.

(2) When it is determined that the subject of a security investigation, regardless of whether his name is included in the Security Index, is traveling abroad the appropriate Legal Attachés are furnished pertinent information regarding the subject's activities in subversive organizations and are specifically requested to alert their sources for any information concerning his activities while traveling abroad.

1070  
55

Memo

to , May 13, 1955

(3) A Security Index subject traveling outside the continental United States still remains the responsibility of the office of origin. The Security Index cards are tabbed to reflect that the subject is out of the country.

RECOMMENDATIONS:

(1) Now that the Legal Attaches are being required to submit semiannual statistics covering certain phases of security investigations, the Domestic Intelligence Division recommends that, effective immediately, in advising Legal Attaches of foreign travel, residence or employment of a security subject that the memorandum specifically note whether the subject is included in the Security Index. In this connection current instructions are that reports on Security Index subjects must reflect on the administrative page thereof that the subject is included in the Security Index (SAC Letter 54-42, 8/17/51).

OKD

(2) We will likewise advise the Legal Attaches of the cancellation of a Security Index card in the case of a subject traveling abroad.

OKD

(3) When the present Security Index review is completed we will specifically advise each Legal Attaché and Liaison Representative of the Security Index subjects in their territory.

If you approve, the above will be done.

Mexico so advised

Z

1994

Date: May 24, 1955  
To: Legal Attaché SECRET AND COUNTER  
Mexico City, Mexico  
From: Director, FBI  
Subject: SECURITY SUBJECTS TRAVELING ABROAD

Reurlet April 29, 1955, captioned "Office  
Procedures - Administrative."

Effective immediately memorandum advising you  
of the travel, residence or employment of security subjects  
in Mexico will note specifically whether such subjects are  
included in the Security Index.

You will likewise be advised in each instance  
in which the Security Index card is canceled pertaining  
to a subject in Mexico.

Upon the completion of a review of Security  
Index cases, presently in progress at the Bureau, you will  
be advised as to the identity of such Security Index  
subject residing in your office.

1995

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI ( DATE: 5/9/55

FROM : SAC, LOS ANGELES (

SUBJECT: SECURITY INDEX -  
SUGGESTION RE-CANCELLING SECURITY  
FLASHES AT THE IDENTIFICATION DIVISION

In compliance with the provisions of SAC Letter 55-30, this office contemplates a large number of recommendations to cancel Security Index cards for subjects whose activities fail to fall within the minimum criteria for retention on the Security Index. Upon receipt from the Bureau of authorization to cancel Security Index cards, it is incumbent on the office of origin to cancel Security Flashes for each subject where such has been formerly placed in the records of the Identification Division. In each case where the Bureau has advised of an FBI record for a Security Index subject, such a Security Flash has been placed by the Los Angeles Office.

Therefore, in the interest of accuracy and efficiency, this office has prepared a form memorandum (by means of lithographing) reflecting the necessary information to accomplish cancelling the Security Flash at the Identification Division. Attached herewith are one original on bond paper and one yellow onionskin office copy of the form memorandum described above.

In view of the large number of such requests that will evidently be received at the Bureau and in order that these requests may be handled uniformly, and to further economize in eliminating the necessary typing which would be required in each case for such a letter, the Bureau is requested to consider approval of the use of this form memorandum for the purpose described above by the Los Angeles Office. The Bureau may also desire to advise other field offices having a similar number of Security Flashes to cancel of the advantages of this form memorandum.

1995

DIRECTOR, FBI  
SAC, LOS ANGELES

ATTN.: IDENTIFICATION DIVISION

SM - C

Re Los Angeles letter to Bureau dated \_\_\_\_\_.

By above relet, Bureau authorized cancelling the Security Index cards formerly maintained for this subject at Los Angeles.

It is therefore requested that the Security Flash formerly placed for this subject in favor of the Los Angeles Office under FBI No. \_\_\_\_\_ now be cancelled.

REGISTERED MAIL

ENCLOSURE

Office Memorandum • UNITED STATES GOVERNMENT

TO

DATE: May 24, 1955

FROM

SUBJECT: SECURITY INDEX

The Los Angeles Office has prepared a form memorandum to be used in connection with the cancellation of security flashes posted at the Identification Division when Security Index cards are cancelled. Copies of the form memorandum are attached.

Los Angeles Office requests the Bureau to consider approval of the use of this form memorandum for the purpose described above and indicated that the Bureau may desire to advise other field offices having a large number of security flashes to cancel of the advantages of this form memorandum.

The Internal Security Section has no objection to the use by the field of the form referred to above. However, this form will have limited applications inasmuch as all offices are expected to complete the Security Index review within 90 days from April 12 or in the case of New York by October 12, 1955.

ACTION:

If you approve, this memorandum and attachment should be routed to the Training and Inspection Division to indicate that the Internal Security Section has no objection to the use of the attached form letter.

152  
SAC, Los Angeles (

6/6/55

Director, FBI (

cc: SAC, NY  
SECTION IN CHARGE SECURITY  
PLANS AT THE IDENTIFICATION DIVISION

Rebel E/P/55 submitted a proposed form to be used in cancelling security files at the Identification Division. The form is approved until 6/1/55, at which time approval expires.

New York is being furnished a copy of your letter and proposed form, and may utilize the form until 11/1/55, at which time approval expires.

The above form need not be numbered; if possible, place it on Ex7 stationery.

v1

v

I requested approval for above form to suggested office since might find it useful. I do not know if 5/24/55 re "Security Index" advised no objection to form; however, since deadline for SI review is 7/1/55 for all offices except NY (deadline of 10/12/55) the form would have limited application. Therefore, only NY is being advised of the form. Form not being numbered since will be used for such short time.

UNRECORDED

6-7-55

SAC Letter # 66-381

11/11/55

(F) REPORT WRITING - SECURITY INVESTIGATIONS -- Henceforth, in all security-type cases on organizations the office of origin shall retain two copies of each report. Three copies of security reports on individuals are still to be retained by the office of origin. An auxiliary office shall retain only one copy of an RUC report for its own files in all security-type cases on organizations or individuals. Field offices are authorized to destroy all copies presently in their files in excess of the number stipulated above.

7/1/55  
SAC

OFFICE OF INVESTIGATION • UNITED STATES GOVERNMENT

TO : [Signature]

DA 2  
5/9/55

FROM :

SUBJECT: SUGGESTION #280-55  
PAPERWORK MANAGEMENT

*W/for 5/10/55*  
SUGGESTION: Norfolk suggests that the descriptive data shown on Form FD-188, copy enclosed, be revised to correspond with the descriptive data printed on the back of Security Index cards. Form FD-186 is used to obtain the descriptive data required on the Security Index cards.

OBSERVATIONS: Mr. [Redacted], Domestic Intelligence Division, has no objection to revision of Form FD-186 as suggested but requests that the revision not be made effective until depletion of the present supply of Form FD-186.

RECOMMENDATIONS:

(1) That the suggestion be adopted.

(2) That this memorandum be returned to the Forms Management Desk, Training and Inspection Division for further action to be taken when present supply of FD-186 is used up.

1947

cc - Mr. [redacted]

cc - Mr. [redacted]

Assistant Attorney General

June 10, 1955

Director, FBI

~~SECURITY INDEX LIST~~

There is attached hereto a current list of the names of the individuals maintained in the Security Index. Names included in one main portion of the list are arranged alphabetically. The names of individuals coming within four designated groups are listed on separate pages. Following each name is information reflecting the race, sex, birth date, Bureau file number and the Bureau field office covering the residence of the individual.

It is requested that this list be given utmost security.

Enclosure

Note on Yellow Only:

Espionage Section of the Special Section not included.  
The four designated groups are:

Foreign Government Employees  
United Nations Employees  
Pro-Tito Yugoslavs  
U. S. Government Employees

TDR:mjt  
(5)

RECORDED-41  
INDEXED-41

12 JUN 1955

TOP SECRET

# Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI

DATE: 6-7-55

FROM : SAC San Diego

SUBJECT: SECURITY INDEX -  
INTERVIEWS OF SUBJECTS

Re SAC Let 55-1.

Pursuant to SAC Let 55-30 the files on all Security Index Subjects have been or are being reviewed and a memorandum submitted to the Bureau.

In those cases where there has been no subversive activity since 1949 recommendations have been or are being made to either interview Subject or remove Subject from the Security Index.

NP hit  
Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. A. H. BELMONT

FROM : MR. F. J. BAUMGARDNER

SUBJECT: SECURITY INDEX LIST

DATE: June 9, 1955

Tolson \_\_\_\_\_  
 Boardman \_\_\_\_\_  
 Nichols \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Harbo \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Parsons \_\_\_\_\_  
 Rosen \_\_\_\_\_  
 Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
 Winterrowd \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Holloman \_\_\_\_\_  
 Gandy \_\_\_\_\_

The Security Index list as of June 7, 1955, has been prepared. One copy is attached herewith for transmittal to the SAC, Quantico, for retention in his personal custody with the other vital records maintained at the FBI Academy.

RECOMMENDATION:

1. That this memorandum and attached list be forwarded to the SAC, Quantico, marked Personal and Confidential, Registered, Return Receipt Requested.

2. That upon receipt, the SAC, Quantico, place the attached list with the other vital records maintained at Quantico, personally destroy by burning the old Security Index list in his possession and note hereon that such action has been taken.

*June 6/16/55*  
*JB*

3. That, thereafter, this memorandum be returned to the Bureau, marked for my attention.

Enclosure

TDR:mjt  
(6)

RECORDED - 24

100-358056-1917

16 JUN 16 1955

cc - Mr. Belmont  
 cc - Mr. Baumgardner  
 cc - Mr. Cox  
 cc - SAC, Quantico  
 cc - Mr. Rushing

*FBI*

*5-1*

## Office Memorandum • UNITED STATES GOVERNMENT

TO : THE DIRECTOR

DATE: June 10, 1955

FROM :

SUBJECT: SECURITY INDEX  
Bufile

The following is a report on the status of the Security Index since the last count was furnished to you on May 13, 1955.

<u>Week of</u>	<u>New Cards Added</u>	<u>Cards Cancelled</u>	<u>Net Change</u>
May 14-20	11	569	- 558
May 21-27	3	770	- 767
May 28-June 3	8	738	- 730
June 4-10	8	851	- 843
	<hr/> 30	<hr/> 2,928	<hr/> - 2,898

During the above-mentioned period there was a net decrease in the Security Index of 2,898 cards.

For your information, during the preceding four-week period 45 cards were added and 1,033 cards were cancelled, a net decrease of 988 cards.

The Security Index count as of today is 22,424.

ACTION:

This is for your information.

## Office Memorandum • UNITED STATES GOVERNMENT

AMDA

DATE: June 10, 1955

TO : \_\_\_\_\_

FROM : \_\_\_\_\_

SUBJECT: SECURITY INDEX - Busfile

San Francisco letter dated May 20, 1955, suggests that consideration be given to requesting the Department's opinion as to whether refusal to be interviewed by FBI Agents might be considered as an overt act within the Security Index criteria.

San Francisco feels that in those instances where persons have been definitely placed in the Communist Party by reliable informants and there has been no indication of defection and if the listed Communist Party membership is prior to the five-year period, a refusal to be interviewed by a person in this category should be considered in the same light as taking refuge behind the Fifth Amendment before legislative bodies.

The present Security Index criteria states that interviews with Security Index subjects or potential Security Index subjects are not to be considered as factors requiring the placing or retaining of names of persons on the Security Index unless by a positive statement to interviewing agents a subject clearly indicates continued adherence to the doctrines, aims or purposes of a revolutionary organization or a front organization. The positive statement is considered an overt act on the part of the subject in establishing continued adherence.

A security subject is under no compulsion to talk to Agents on interview. He may refuse to be interviewed for a number of reasons. While, in appearances before legislative committees, he must answer questions or invoke the Fifth Amendment. Further, if he answers falsely he is subject to prosecution.

200

Memorandum from Mr. to Mr.

In view of the above and since the Department has approved the Security Index criteria, it is not felt that the opinion of the Department should be requested in this matter.

RECOMMENDATION:

If you agree, there is attached a letter to San Francisco advising of the Bureau's opinion.

## Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI  
W/ FROM : SAC, SAN FRANCISCO  
SUBJECT: SECURITY INDEX - 1/

DATE: 5/20/55

ReBud~~tel~~ to SAC Albany, 5/16/55.

SAC Letter 55-30 pointed out that the Attorney General advised that he did not have the funds or manpower to review the Security Index cases, placing the Bureau in the undesirable position of being both investigator and prosecutor in respect to these subjects. ReBud~~tel~~ to SAC Albany, 5/16/55, set forth the opinion from the Department as to the effect of the refusal to the Fifth Amendment by a witness before a governmental body, and the language and general reasoning of the Department regarding this problem would indicate that the Department might well feel the same way about similar individuals on the Security Index who declined to be interviewed by Agents of the FBI. It is therefore thought advisable that the Department's specific opinion relative to this matter be requested by the Bureau.

In discussing the effect of the SI subject evoking the Fifth Amendment before a Government body, the Department has stated that there is a rare possibility that some individual may take refuge in the Fifth Amendment for idealistic reasons. However, where available information would seem to bring the subject within the criteria except for an overt act within the required period, this refusal to answer must be considered an overt act within the Security Index criteria, and negate any inference he may have changed his beliefs or turned against the organizations or subversive persons with whom he was known to have sympathized or supported.

It is realized that in SAC Let 55-30, the Bureau has stated that interviews with Security Index subjects are not to be considered as factors unless a positive statement to interviewing agents clearly indicates a continued adherence to the doctrines, aims or purposes of a revolutionary organization. In this connection it is, of course, known that in accordance with the Communist practice, these individuals refuse to discuss anything with FBI agents.

It is suggested that the Bureau might wish to consider presenting to the Department whether refusal to be interviewed by

2023

DIRECTOR, FBI  
RE: SECURITY INDEX

5/20/55

FBI agents might be considered as an overt act within the Security Index criteria. This suggestion is made in view of the fact that following the Department's reasoning in this particular case, it would appear that there are just as few people who have refused to talk to the FBI as there are individuals who have invoked the Fifth Amendment for idealistic reasons; consequently, it would appear that a refusal to take advantage of the opportunity to advise of a change in beliefs to a duly acknowledged Federal agency in this field would carry as much significance as invoking the Fifth Amendment before legislative bodies, and be just as indicative of continued adherence to their former beliefs. Furthermore, there is the added factor that in an FBI interview the element of disclosure of past activities is not prejudiced by the publicity which accompanies public testimony, making the witness more reluctant to publicly disclose these past activities.

It would seem that in those instances where persons have been definitely placed in the Communist Party by reliable informants and there has been no indication of defection reported to this Bureau by other informants or through investigation, and if the listed CP membership was prior to 1950, it is felt that a refusal to be interviewed by a person in this category subsequent to 1950 should be considered in the same light as taking refuge behind the Fifth Amendment before legislative bodies.

In view of the fact that the Department's line of reasoning would seem to apply in the same manner to refusals to be interviewed by Bureau Agents as it would to taking refuge in the Fifth Amendment before legislative bodies, it is suggested that consideration be given to presenting the above to the Department for their decision in this matter.

SAC, San Francisco ( )

June 13, 1955

Director, FBI ( )

SECURITY INDEX

Reur&t May 20, 1955.

The following recommendations, Security Index criteria, as set forth in SAC Letter 55-30 Dated April 12, 1955, were presented to and approved by the Department prior to final adoption by the Bureau.

The subject of a security investigation is under no compulsion to talk to Bureau Agents. He may refuse to discuss his activities for a number of different reasons; however, in appearances before legislative committees he must answer questions or invoke the Fifth Amendment. If he answers falsely he is, of course, subject to possible prosecution for perjury.

In view of the above, the Department is not being requested to render an opinion as to whether refusal to be interviewed by Bureau Agents should be considered an overt act within the terms of the Security Index criteria.

2004

STANDARD FORM NO. 64

*Office Memorandum • UNITED STATES GOVERNMENT*

TO : DIRECTOR, FBI (REGISTERED MAIL) DATE: June 16, 1955  
FROM : SAC, NEW ORLEANS ( )  
SUBJECT: SECURITY INDEX -  
INTERVIEW OF SUBJECTS

Re Paragraph F, SAC Letter 55-1, which states that all Security Index subjects who have not been identified with any subversive activities since January 1, 1949, must be interviewed unless compelling reasons exist why the subjects should not be interviewed.

Further reference is made to SAC Letter 55-30, entitled "SECURITY INDEX". The New Orleans Office has completed the review of Security Index cases ordered by SAC Letter 55-30, and the Security Index cards have been cancelled or are awaiting Bureau authority to cancel on all subjects who have not been active within the past five years.

Accordingly, the instructions in SAC Letter 55-1 no longer apply.

Office Memorandum • UNITED STATES GOVERNMENT

DATE: June 8, 1955

TO :

FROM :

SUBJECT: SECURITY INDEX REVIEW  
Bufile

In connection with the Security Index review now in progress, airtels from the field of June 3, 1955, reflect that, of the 26,328 cases to be reviewed, 10,435 have been reviewed and the required data furnished to the Bureau. Of this number, the field has recommended that the Security Index cards on 4,874 subjects be cancelled. These figures indicate that the field has reviewed approximately 40 per cent of the cases and has recommended that the Security Index cards be cancelled in 47 per cent of the cases reviewed.

These cases are being processed at the Bureau in accordance with previously approved procedure and, as of June 3, 1955, 5,892 cases have been processed. Of these, 3,113 cards, or 53 per cent, were cancelled.

ACTION:

None. You will be kept advised of the progress of these reviews on a weekly basis.

2008

STANDARD FORM NO. 64

# Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: June 15, 1955

FROM :

SUBJECT: SECURITY INDEX REVIEW  
Bufile

3-21-55

In connection with the Security Index review now in progress, airtels from the field of June 10, 1955, reflect that, of the 26,323 cases to be reviewed, 18,185 have been reviewed and the required data furnished to the Bureau. Of this number, the field has recommended that the Security Index cards on 6,030 subjects be cancelled. These figures indicate that the field has reviewed approximately 50 per cent of the cases and has recommended that the Security Index cards be cancelled in 46 per cent of the cases reviewed. Airtels were not received from the Chicago or Oklahoma City Offices. The figures used for those offices in the preparation of this memorandum are the figures submitted in the airtels for June 3, 1955. These offices have been followed in this matter.

These cases are being processed at the Bureau in accordance with previously approved procedure and, as of June 10, 1955, 7,412 cases have been processed. Of these, 3,834 cards, or 52 per cent, were cancelled.

ACTION:

None. You will be kept advised of the progress of these reviews on a weekly basis.

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: June 17, 1955

FROM :

SUBJECT: SECURITY INDEX

During the past week 6 cards were added to the Security Index and 355 were cancelled, a net decrease of 349 Security Index cards.

The Security Index count as of today is 22,085.

ACTION:

None. This is for your information.

2008

STANDARD FORM NO. 64

Office Memorandum • UNITED STATES GOVERNMENT

DATE: June 13, 1955

TO :

FROM :

SUBJECT: DELINQUENCY IN SECURITY INVESTIGATIONS

SYNOPSIS: *Large backlog of security cases*

Each month we follow the field closely on the status of security work by analyzing the backlog of pending cases and delinquency in Espionage, Internal Security, Security Matter and foreign intelligence cases in classifications. Status of these cases as of May 31, 1955, is set forth herein.

Encouraging development in May was decrease in pending active matters in the entire field in the security classifications from 21,249 to 20,680. Delinquent matters also decreased from 6,594 to 6,377 with the resultant over-all statistical decrease from 30.9 per cent to 30.8 per cent.

Letters are being sent to the large offices indicated by asterisks on page 4 and to the smaller offices indicated by asterisks on page 5 herein, commenting upon their delinquent condition and pointing out the necessity of bringing their security cases to current status.

RECOMMENDATION:

The field will continue to be followed closely regarding security delinquency and you will be advised of the results of the review of the June, 1955, administrative reports.

2008

Memorandum for Mr.

DETAILS:

Since December, 1951, we have been following, on a monthly basis the twelve field offices having a large proportion of our pending security work and since March, 1952, all offices. We have written letters to the twelve offices and to other offices where progress in reducing the backlog of work and delinquency has not been satisfactory.

The May, 1955, administrative reports from all offices reflect that the total pending active matters in the classifications and decreased substantially from 21,249 to 20,680. The delinquent items decreased from 6,594 to 6,377 which represents a statistical decrease of from 30.9 per cent to 30.8 per cent.

The following statistics reflect the status of pending work including both pending active and pending inactive matters and delinquency for all field divisions as of December 31, 1951, and the progress for the last four months:

<u>Classification</u>	<u>TOTAL PENDING MATTERS</u>				
	<u>CLASSIFICATIONS</u>				
	<u>ALL FIELD DIVISIONS</u>				
<u>12-31-51</u>	<u>2-28-55</u>	<u>3-31-55</u>	<u>4-30-55</u>	<u>5-31-55</u>	
1,314	1,000	933	888	838	
32,812	21,840	21,244	20,175	19,173	
<u>2,895</u>	<u>3,681</u>	<u>3,701</u>	<u>3,510</u>	<u>3,875</u>	
Total	37,021	26,521	25,878	24,573	23,886

<u>Classification</u>	<u>TOTAL DELINQUENT MATTERS</u>				
	<u>CLASSIFICATIONS</u>				
	<u>ALL FIELD DIVISIONS</u>				
<u>12-31-51</u>	<u>2-28-55</u>	<u>3-31-55</u>	<u>4-30-55</u>	<u>5-31-55</u>	
525	186	142	123	190	
22,518	6,210	6,590	5,674	5,332	
<u>1,719</u>	<u>831</u>	<u>891</u>	<u>792</u>	<u>855</u>	
Total	24,762	7,227	7,623	6,594	6,377

200.9

Memorandum for Mr.

The following statistics reflect the total of pending active matters, delinquency and percentage of delinquency of all offices since January 31, 1953.

CLASSIFICATIONS  
ALL FIELD DIVISIONS

<u>Date</u>	<u>Pending Active Matters</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
1-31-53	24,098	11,772	48.8%
2-28-53	22,935	11,233	46.9%
3-31-53	23,033	10,890	47.3%
4-30-53	22,100	9,120	41.3%
5-31-53	21,740	9,730	44.8%
6-30-53	20,970	9,558	45.6%
7-31-53	20,180	9,411	46.6%
8-31-53	19,493	8,495	43.6%
9-30-53	19,224	7,571	39.4%
10-31-53	19,141	5,580	34.3%
11-30-53	19,833	6,655	33.5%
12-31-53	19,947	6,749	33.2%
1-31-54	20,520	7,494	36.5%
2-28-54	21,488	6,007	27.9%
3-31-54	21,848	6,617	20.2%
4-30-54	21,752	6,757	31.6%
5-31-54	21,863	7,822	35.8%
6-30-54	22,278	7,407	33.2%
7-31-54	22,977	7,163	31.6%
8-31-54	22,361	7,010	31.3%
9-30-54	23,011	6,720	29.1%
10-31-54	22,452	6,413	28.5%
11-30-54	23,179	6,918	29.7%
12-31-54	23,181	6,697	28.9%
1-31-55	22,878	6,806	29.7%
2-28-55	23,118	7,227	31.2%
3-31-55	22,628	7,623	33.6%
4-30-55	21,249	6,594	30.2%
5-31-55	20,680	6,377	30.8%

Memorandum for Mr.

Status of Security Work in Twelve of the Larger Offices

The following statistics reflect the progress of the twelve larger offices we have been closely following since December, 1951. These offices have approximately 80 per cent of the total Security Index cards and a high percentage of the pending work and delinquency in classifications.

STATISTICS FOR TWELVE OFFICES  
SECURITY INDEX COUNT AND FOR  
PENDING MATTERS

<u>Office</u>	<u>Security Index Cards 5-16-55</u>	<u>Pending Active Matters</u>		<u>Percentage Delinquent</u>	
		<u>4-30-55</u>	<u>5-31-55</u>	<u>4-30-55</u>	<u>5-31-55</u>
* New York	7,123	5,445	5,124	35.7%	42.5%
* Los Angeles	4,125	2,135	2,173	34%	31%
San Francisco	2,230	1,357	1,889	24%	18%
* Chicago	1,462	1,461	1,360	54%	50.5%
* Detroit	1,273	858	850	39%	41.3%
Philadelphia	1,097	819	743	21%	12%
* Newark	826	1,095	1,008	32%	39%
* Seattle	660	323	311	25%	32.8%
Boston	642	601	620	28%	22%
* Cleveland	653	451	449	33%	35%
Minneapolis	431	423	419	20%	10%
* New Haven	402	370	321	33%	30%
Total	20,924	15,338	15,267		

\* Letters being sent to offices indicated. See page 7 herein.

Memorandum for Mr.

Status of Security Work in the Remaining Forty Offices

The remaining forty offices are listed according to the percentage of delinquency on May 31, 1955, in total matters in classifications . These statistics reflect the progress during May, 1955. It should be noted that many of the smaller offices have no pending matters in classifications and their entire pending backlog is in classification matters.

<u>Office</u>	<u>Active Matters</u>		<u>Percentage Delinquent</u>	
	<u>4-30-55</u>	<u>5-31-55</u>	<u>4-30-55</u>	<u>5-31-55</u>
* Charlotte	115	107	36%	31%
* Cincinnati	303	305	24%	31%
* Knoxville	21	23	25%	30%
* Omaha	73	74	14%	28%
* El Paso	32	35	19%	26%
* Salt Lake City	70	57	21%	26%
Anchorage	40	31	25%	25%
Miami	205	152	20%	25%
Norfolk	55	32	16%	25%
St. Louis	271	256	30%	25%
Birmingham	29	21	7%	24%
Milwaukee	237	213	27%	24%
Washington Field	1,013	902	28%	24%
Baltimore	403	420	22%	23%
Indianapolis	153	162	20%	23%
Mobile	29	30	41%	23%
New Orleans	123	145	14%	22%
Butte	54	50	15%	22%
Oklahoma City	36	41	14%	22%
San Diego	297	272	27%	22%
Louisville	43	42	25%	21%
Pittsburgh	345	315	34%	21%
Houston	58	57	24%	20%
Richmond	67	63	12%	20%
Albuquerque	54	63	9%	19%
Albany	303	238	26%	17%
Atlanta	83	86	33%	17%
Buffalo	444	365	10%	17%
Denver	132	119	27%	16%
San Antonio	55	57	7%	12%
Savannah	32	27	6%	11%

\* Letters sent to offices indicated regarding delinquent status.  
See page 7 herein.

Memorandum for Mr.

<u>Office</u>	<u>Active Matters</u>		<u>Percentage Delinquent</u>	
	<u>4-30-55</u>	<u>5-31-55</u>	<u>4-30-55</u>	<u>5-31-55</u>
Springfield	112	134	19%	10%
San Juan	134	137	7%	8%
Little Rock	23	15	9%	7%
Phoenix	99	68	16%	7%
Kansas City	106	99	22%	6%
Portland	104	80	12%	6%
Dallas	94	62	30%	5%
Honolulu	24	27	12%	4%
Memphis	40	31	2%	3%

The following figures illustrate the progress of the forty offices as a whole since December 31, 1952, as reflected in the administrative reports:

<u>Date</u>	<u>Pending Active Matters</u>	<u>Delinquent Matters</u>	<u>Percentage Delinquent</u>
12-31-52	6,228	1,691	27.2%
1-31-53	6,080	1,554	25.6%
2-28-53	6,103	1,515	24.6%
3-31-53	5,936	1,542	26.0%
4-30-53	5,864	1,441	24.1%
5-31-53	4,897	1,726	28.1%
6-30-53	5,611	1,577	26.4%
7-31-53	5,146	1,358	26.0%
8-31-53	5,095	1,323	24.1%
9-30-53	5,050	1,219	21.8%
10-31-53	4,987	1,087	21.1%
11-30-53	5,180	1,355	24.6%
12-31-53	5,280	1,301	24.6%
1-31-54	5,562	1,444	25.9%
2-28-54	5,997	1,347	22.5%
3-31-54	6,079	1,431	23.5%
4-30-54	6,174	1,327	21.5%
5-31-54	6,733	1,710	25.1%
6-30-54	7,022	1,522	21.6%
7-31-54	6,910	1,590	23.0%
8-31-54	6,728	1,520	22.5%

Memorandum for Mr.

<u>Date</u>	Pending Active Matters	Delinquent Matters	Percentage Delinquent
9-30-54	6,710	1,410	21.0%
10-31-54	6,594	1,398	21.2%
11-30-54	6,767	1,519	22.4%
12-31-54	6,449	1,477	22.4%
1-31-55	6,216	1,201	19.3%
2-28-55	6,347	1,317	20.7%
3-31-55	6,389	1,386	21.7%
4-30-55	5,911	1,348	22.8%
5-31-55	5,413	1,147	21.2%

Letters to the Field

Letters are being sent to the large offices indicated by asterisks on page 4 and to the smaller offices indicated by asterisks on page 5 herein. A total of 14 letters are being sent to the field in this matter, commenting upon existing delinquency and pointing out the necessity of bringing security cases to and maintaining them at proper levels.

REF ID: A6470  
6-3-55

Date: June 3, 1955  
To: Director, FBI  
From: Liaison Representative  
Subject: OFFICE PROCEDURES  
ADMINISTRATIVE

ReBulet April 16, 1955, which requested that statistics concerning American Communist, Indian subjects resident in Canada, to either withdraw information concerning individuals who would be candidates, and other information on American Communists and American espionage subjects be submitted by diplomatic pouch as of April 16, 1955. Also, reBulet May 16, 1955, advising that all open and closed files in this office were being reviewed in order to compile the requested statistics.

While it can not be definitely established in every instance whether a subject arriving in Canada had been listed in the Security Index, the information received reveals that there were 26 Americans in Canada on April 15, 1955, who were listed by the Canadian police when they departed from the United States. In the case of each of these 26 subjects,

Twenty-four Americans were known on April 16, 1955, to be subjects of active investigation on April 16, 1955, who were subjects of active investigation when in the United States, but who were not listed in the Security Index when they departed from the United States as nearly as can beascertained from the index. The question of the nature of the investigation, or subject, of these 24 subjects, would require consultation for information in the bell book.

6-3-55

Security Index should they return to the United States.

Referenced Bureau letter also requested information concerning "the number of Security Index subjects who have been in that country, but have departed prior to the submission of the report, but during the reporting period, should likewise be included." If this request pertains to such individuals who had been in Canada more or less permanently at any time during the reporting period, the answer is "none." If the request pertains to Security Index subjects that have travelled through or have been known to visit in Canada, it is recommended that such statistics are not obtainable from the Liaison Office records as no effort has ever been made to keep such statistics. A number of well known U. S. Communists, including individuals who have come to attention of both the Bureau and the [redacted] in connection with the underground operations of the Party have been in Canada during the reporting period. Please advise if this is the type of subject concerning whom the Bureau wants statistics at this time. If so, statistics will be kept as soon as the Bureau's reply is received.

To summarize, the statistics requested by the Bureau as shown by records of this office are as follows:

Americans in Canada on April 16, 1955  
who were on the Security Index when  
they departed from the United States. . . . 25

*MS*  
Assistant Attorney General

June 27, 1955

Mr. [redacted]  
Mr. [redacted]

Director, FBI

SECURITY INDEX LIST

There is attached hereto a current list of the names of the individuals maintained in the Security Index. Names included in the main portion of the list are arranged alphabetically. The names of individuals coming within four designated groups are listed on separate pages. Following each name is information referring to the race, sex, birth date, security file number and the Bureau field office covering the residence of the individual.

It is requested that this list be given utmost security.

Enclosure

*P-400*  
*X-1000*  
*U-1000*  
*NOTE ON YELLOW ONLY:*

Espionage Section of the Special Section not included.  
The four designated groups are:

Foreign Government Employees  
United Nations Employees  
Pro-Tito Yugoslavs  
U. S. Government Employees

EGO:njt:pn  
(S)

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Office View. him • UNITED STATES GOVERNMENT

TO : Director, FBI ( )

DATE: June 24, 1955

FROM : SAC, Honolulu ( )

SUBJECT: SECURITY INDEX  
INTERVIEWS OF SUBJECTS

Re SAC Let 55-1, Section F, 1/4/55.

4- This office has completed the review of the Security Index subjects required by SAC Let 55-30 and has recommended retention of 29 individuals on the Security Index.

A review of the case files of those SI subjects reflects that they have been identified as having engaged in subversive activities since January 1, 1949, or attempts have been made to interview them.

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STANDARD FORM NO. 64

# Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: June 21, 1955

FROM :

O C D P L  
SUBJECT: SECURITY INDEX REVIEW

Bufile

In connection with the Security Index review now in progress, airtels from the field of June 17, 1955, reflect that, of the 20,320 cases to be reviewed, 15,268 have been reviewed and the required data furnished to the Bureau. Of this number, the field has recommended that the Security Index cards on 7,064 subjects be cancelled. These figures indicate that the field has reviewed approximately 53 per cent of the cases and has recommended that the Security Index cards be cancelled in 40 per cent of the cases reviewed.

These cases are being processed at the Bureau in accordance with previously approved procedure and, as of June 17, 1955, 8,683 cases have been processed. Of these, 4,444 cards, or 52 per cent, were cancelled.

### ACTION:

None. You will be kept advised of the progress of these reviews on a weekly basis.